

Decisions taken by the Cabinet on Tuesday, 10 November 2020

Agenda Item No	Topic	Decision
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Part A – Items considered in public

A4	Greater Manchester Spatial Framework (GMSF)	<p style="text-align: center;"><u>Salford City Council - Record of Decision (CABINET)</u></p> <p>I, Paul Dennett, City Mayor in exercise of the powers contained within the City Council constitution, and all other powers available to me do hereby withdraw the decision I made in consultation with the Cabinet on the 11th November 2020 as follows:</p> <ol style="list-style-type: none"> 1. Approve the GMSF: Publication Draft 2020, including strategic site allocations and green belt boundary amendments, and reference to the potential use of compulsory purchase powers to assist with site assembly, and the supporting background documents, for publication pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 for a period for representations between 1 December 2020 and 26 January 2021; 2. Recommend that Council approves the GMSF: Publication Draft 2020 for submission to the Secretary of State for examination following the period for representations; 3. Delegate to the Strategic Director Place authority to approve the relevant Statement of Common Ground(s) required pursuant to the National Planning Policy Framework 2019; 4. Delegate authority to the Lead Chief Executive, Housing, Homelessness and Infrastructure, in consultation with the Portfolio Leader for Housing, Homelessness and Infrastructure to make minor or non-material amendments to the GMSF: Publication Draft 2020 and background documents prior to their publication.
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		<p>The Reasons are:</p> <p>Bury Metropolitan Borough Council have withdrawn their Cabinet decision of the 11th November 2020 relating to publication of the GMSF. If Stockport Metropolitan Borough Council decide to proceed with the GMSF at their Council meeting on 3rd December, Bury MBC will have to agree again to proceed. That will require a Cabinet meeting with 5 clear days' notice and is therefore unlikely to be held before the 15th December 2020. Consultation could not start before then. As the existing Cabinet/Executive decisions have a start date for the consultation of 1st December 2020, a new consultation period would have to be agreed to again by all 10 Greater Manchester authority Cabinets/Executive/Mayor. Accordingly, this decision would have to be taken again.</p> <p>Options considered and rejected were: Not to withdraw the decision and proceed with a call-in meeting arranged for 27th November 2020 in relation to the original decision of the 11th November 2020. As set out above, the decision will have to be reconsidered either as a whole or with reference to the consultation dates. As it is not a decision that will be implemented in its current form it is not relevant to scrutinise it in its current form. Any future decision will be subject to scrutiny procedures. Therefore, this option was rejected.</p> <p>Assessment of Risk: As set out above, as this is not a decision that will be implemented in its current form it is not relevant to scrutinise it in its current form. Any future decision will be subject to scrutiny procedures.</p> <p>The source of funding is: No finance costs associated with the Publication stage of the GMSF.</p> <p>Legal Advice obtained: Yes, provided by Sian Roxborough, City Solicitor</p>

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		<p>Financial Advice obtained: N/A</p> <p>Procurement Advice obtained: N/A</p> <p>The following documents have been used to assist the decision process:</p> <p>Salford City Council - Record of Decision (Cabinet) dated 11th November 2020</p> <p>Contact Officer: Sian Roxborough, City Solicitor Tel No 0161 793 3620</p> <p>* This document records a key decision, but the matter was not included in the Council's Forward Plan and it has been dealt with under the emergency procedure. <input type="checkbox"/></p> <p>* This decision is urgent and is not subject to call-in, in accordance with the Decision Making Procedure Rules <input type="checkbox"/></p> <p>* The appropriate scrutiny committee to call-in the decision is the Growth and Prosperity Scrutiny Panel.</p> <p>Signed:  City Mayor</p> <p align="right">Dated: 26th November 2020</p>

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		<p align="center">-</p> <hr/> <p align="center">FOR DEMOCRATIC SERVICES USE ONLY</p> <p>This decision was published on 26th November 2020</p> <p>This decision will come in force at 4.00 p.m. on 3rd December 2020, unless it is called-in, in accordance with the decision-making process rules.</p> <p align="center"><u>Salford City Council - Record of Decision (CABINET)</u></p> <p>I Paul Dennett, City Mayor in consultation with the Cabinet and in exercise of the powers contained within the City Council constitution do hereby:</p> <ol style="list-style-type: none"> 5. Approve the GMSF: Publication Draft 2020, including strategic site allocations and green belt boundary amendments, and reference to the potential use of compulsory purchase powers to assist with site assembly, and the supporting background documents, for publication pursuant to Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 for a period for representations between 1 December 2020 and 26 January 2021; 6. Recommend that Council approves the GMSF: Publication Draft 2020 for submission to the Secretary of State for examination following the period for representations; 7. Delegate to the Strategic Director Place authority to approve the relevant Statement of Common Ground(s) required pursuant to the National Planning Policy Framework 2019;
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		<p>8. Delegate authority to the Lead Chief Executive, Housing, Homelessness and Infrastructure, in consultation with the Portfolio Leader for Housing, Homelessness and Infrastructure to make minor or non-material amendments to the GMSF: Publication Draft 2020 and background documents prior to their publication.</p> <p>The Reasons are: To continue making progress towards adoption of the GMSF and provide an opportunity for the community and other stakeholders to make representations on the Publication GMSF document before it is submitted to the Secretary of State for examination.</p> <p>Cabinet also recognised the important contribution the GMSF can make to Salford and Greater Manchester’s sustainable future, particularly due to:</p> <ul style="list-style-type: none"> - The provision of 50,000 affordable homes; - Ambitions to reduce carbon through renewable energy schemes and by promoting zero carbon development from 2028. The GMSF supports extensive mossland restoration, with the significant majority of valuable habitats protected; - The brownfield-first approach, including proposals at the conurbation core for 75% of new homes to be delivered in two wards, which enables the impact of the delivery of new family homes to be minimised. 7.5% of new homes will be on land currently in the Green Belt, in wards which accommodate 50% of the City’s open space; and, - Proposals in Salford that would see a net increase in Green Belt. Salford is the only district where this would be the case. - GMSF will protect the City from unsustainable development, and is one of our best defences to avoid a chaotic approach to development in the City and planning by appeal. <p>Options considered and rejected were: Not to progress with the Greater Manchester Spatial Framework. Given the need for a strategic plan covering the whole of the city-region, work undertaken to date, and the</p>

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		<p>council’s ongoing commitment to progressing the GMSF towards adoption, this option was rejected.</p> <p>Assessment of Risk: The GMSF has been under production for a number of years. Significant challenges have been made to the 2016 and 2019 draft versions, from various parties including local residents, landowners / developers and statutory consultees. It is likely that such representations will also be made to the Publication Plan. The GMSF needs to found sound at Examination and it is important that the evidence is robust as part of this. Significant work has been undertaken in relation to this in order to minimise the risk of the plan being found to be unsound.</p> <p>The source of funding is: No finance costs associated with the Publication stage of the GMSF.</p> <p>Legal Advice obtained: Yes, provided by Stephanie Hall, Principal Solicitor Financial Advice obtained: Yes, provided by Martin Anglesey, Finance Officer Procurement Advice obtained: N/A</p> <p>The following documents have been used to assist the decision process. Copies of these reports can be found on the GMCA website at:</p> <p>https://www.greatermanchester-ca.gov.uk/what-we-do/housing/gmsf2020/supporting-documents</p> <ol style="list-style-type: none"> 1) GMSF Integrated Appraisal Report and Non-Technical Summary 2) GMSF Integrated Assessment Scoping Report 2020 3) Integrated Assessment of GMSF 2020 Growth and Spatial Options Paper 4) Habitats Regulations Assessment of the GMSF 5) GMSF Statement of Consultation (October 2020) 6) Land Supply Data (Housing)

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		<ul style="list-style-type: none"> 7) Land Supply Data (Industry & Warehousing) 8) Land Supply Data (Offices) 9) Site Selection GMSF 2020 10) GMSF 2020 Growth and Spatial Options Papers 11) GMSF Strategic Viability Assessment Stage 1 12) GMSF Strategic Viability Assessment Stage 1 Technical Appendices 13) GM allocations – Viability Assessment 14) Carbon and Energy Implementation Part 1 - Technical Analysis 15) Carbon and Energy Implementation Part 2 - Carbon Offsetting 16) Carbon and Energy Implementation Part 2 - Fund Size Appendix B 17) GM Strategic Flood Risk Assessment Level 1 – Report and Appendices 18) GM Flood Risk Management Framework 19) GM Strategic Flood Risk Assessment Level 2 - Report and Appendices 20) Flood Risk Sequential Test and Exception Test Evidence Paper 21) Carbon and Fracking 22) Economic Forecasts for Greater Manchester 23) Employment Land Needs in Greater Manchester 24) Covid-19 and the GMSF Growth Options 25) Greater Manchester Strategic Housing Market Assessment 26) Greater Manchester Gypsy and Traveller and Travelling Showperson Accommodation Assessment Update 2018 27) Green Infrastructure Policy Context 28) Guidance For Greater Manchester – Embedding Green Infrastructure Principles 29) Biodiversity Net Gain Proposed Guidance for Greater Manchester 30) Greater Manchester Biodiversity Net Gain Summary Report 31) Stage 1 Greater Manchester Green Belt Assessment (2016) Report and Appendices 32) GMSF Landscape Character Assessment (2018) 33) Stage 2 GM Green Belt Study - Cumulative Assessment of Proposed 2020 GMSF Allocations and Additions (2020) 34) Stage 2 Greater Manchester Green Belt Study – Assessment of Proposed 2019 Allocations (2020)

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		<p>35) Stage 2 GM Green Belt Study – Contribution Assessment of Proposed 2020 GMSF Green Belt Additions (2020)</p> <p>36) Stage 2 GM Green Belt Study – Identification of Opportunities to Enhance the Beneficial use of the GM Green Belt (2020)</p> <p>37) Our Case for Exceptional Circumstances</p> <p>38) GMSF 1 Historic Environment Assessment Summary Report June 2019</p> <p>39) Historic Environment Background Paper</p> <p>40) Greater Manchester Transport Strategy 2040 Refresh</p> <p>41) Our 5-Year Transport Delivery Plan 2020-2025</p> <p>42) Greater Manchester Transport Strategy - 2040 Right Mix Technical Note</p> <p>43) Transport Locality Assessments – Introductory Note and Assessments – Cross-boundary and district allocations</p> <p>44) Transport Strategic Modelling Technical Note</p> <p>45) Existing Land Supply and Transport Technical Note</p> <p>46) Greater Manchester’s Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside – Strategic Case</p> <p>In addition to the above Greater Manchester / Plan-wide background papers, additional papers have been produced that are specifically related to each of the proposed allocations. Copies of all these documents are also available at the link above.</p> <p>Specifically relating to the allocations in Salford, the list below identifies the documents that have been published on the GMCA website. Note that as part of this, technical assessments that have been produced on behalf of the majority landowner in support of three of the GMSF site allocations which they are promoting in Salford were published (Hazelhurst Farm, East of Boothstown, and Port Salford extension). These documents have not been subject to a comprehensive review by the relevant departments within the city council or any relevant external organisations such as the Greater Manchester Ecology Unit. As such, they are not endorsed by the city council or the GMCA at this stage, but rather published for information as key pieces of technical work undertaken on behalf of the majority landowner of the site. The conclusions drawn in these reports are outlined for information, where relevant, in the Topic Papers for each of the 4</p>

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		<p>allocations.</p> <p>Hazelhurst Farm:</p> <ul style="list-style-type: none"> • Archaeological Appraisal (November 2018) • Ecology and Green Infrastructure background report (October 2020) • Heritage Appraisal of site allocations (February 2019) <p><i>Site promoter documents</i></p> <ul style="list-style-type: none"> • Agricultural Land Classification (RAC – November 2019) • Baseline Air Quality Assessment (Air Quality Consultants – March 2019) • Ecological Assessment (ESL – July 2017) • Education Briefing Note (EFM - March 2019) • High level Archaeological Assessment (Peel - no specified date) • Initial Heritage Appraisal (Turley – April 2020) • Noise Review (Cundall – March 2019) • Site Appraisal – Drainage and Flood Risk (WSP – March 2019) • Transport Statement (TTHC – March 2019) • Walkover Habitat Survey (TEP – March 2020) <p>East of Boothstown:</p> <ul style="list-style-type: none"> • Archaeological Appraisal (November 2018) • Heritage Appraisal of site allocations (Originally published in Feb 2019) • Water courses and water quality (October 2020) <p><i>Site promoter documents</i></p>
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		<ul style="list-style-type: none"> • Agricultural Land Quality (RAC – November 2019) • Baseline Air Quality Assessment (Air Quality Consultants – March 2019) • Ecological Representation (TEP - March 2019) • Education Briefing Note (EFM – March 2019) • Flood Risk Letter (WSP – July 2020) • High level Archaeological Assessment (Peel – no specified date) • Initial Heritage Appraisal (Turley – April 2020) • Site Appraisal – Flood Risk (WSP – March 2019) • Transport Statement (TTHC – March 2019) <p>North of Irlam Station:</p> <ul style="list-style-type: none"> • Ground Investigations report (Capita, July 2020) • Non-technical summary (SCC Environmental Consultancy, September 2020) • Preliminary risk assessment (Urban Vision, January 2019) • Archaeological Appraisal (November 2018) • Ecological Appraisal (January 2018) • Green infrastructure, landscape, watercourses and water quality background report (October 2020) • Heritage Appraisal of site allocations (Originally published in Feb 2019) • Build cost implications associated with ground conditions (October 2020) • Salford Landscape Character Assessment (2007) <p>Port Salford Extension:</p> <ul style="list-style-type: none"> • Archaeological Appraisal (November 2018) • Ecological Appraisal (December 2017) • Green infrastructure, landscape, watercourses and water quality background report (October 2020) • Heritage Appraisal of site allocations (Originally published in Feb 2019)

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		<ul style="list-style-type: none"> • Salford Landscape Character Assessment (2007) <p><i>Site promoter documents</i></p> <ul style="list-style-type: none"> • Delivering a Sustainable Logistics Hub (Peel – April 2018) • Ecological Representation (TEP - March 2019) • Geo-environment assessment (Shepherd Gilmour – March 2019) • High level Archaeological Assessment (Peel – no specified date) • Noise Review (Cundall – March 2019) • Site Appraisal – Flood Risk (WSP – March 2019) • Transport Statement (TTHC – March 2019) • Utilities Statement (TDS – March 2019) <p>Contact Officer: James Shuttleworth Tel No 0161 793 2307</p> <p>* This document records a key decision, but the matter was not included in the Council's Forward Plan and it has been dealt with under the emergency procedure. <input type="checkbox"/></p> <p>* This decision is urgent and is not subject to call-in, in accordance with the Decision Making Procedure Rules <input type="checkbox"/></p> <p>* The appropriate scrutiny committee to call-in the decision is the Growth and Prosperity Scrutiny Panel.</p> <p>Signed: <u>Paul Dennett</u> Dated: <u>11.11.20</u></p>

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		<p align="center">- City Mayor -</p> <hr/> <p align="center">FOR DEMOCRATIC SERVICES USE ONLY</p> <p>* This decision was published on 11.11.20</p> <p>* This decision will come in force at 4.00 p.m. on 18.11.20 unless it is called-in in accordance with the Decision Making Process Rules.</p>
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A2		