

Salford Local Plan Consultation Statement

January 2020

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1. Introduction

- 1.1 This consultation statement has been prepared having regard to the requirements of Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012. For each stage of consultation on the Salford Local Plan that has been undertaken to date it details:
- which bodies and persons were invited to make representations under Regulation 18;
 - how those bodies and persons were invited to make such representations;
 - a summary of the main issues raised by those representations; and
 - how those main issues have been addressed in the development plan document (DPD).
- 1.2 There have been four key stages of consultation on the local plan to date:
- Call for sites consultation (8 February to 12 April 2013)
 - Suggested sites consultation (10 January to 21 March 2014)
 - Draft Local Plan consultation (8 November 2016 to 16 January 2017)
 - Revised Draft Local Plan consultation (25 January 2019 to 22 March 2019)

2. Statement of community involvement

- 2.1 The city council's statement of community involvement (SCI) was formally adopted on 20 January 2010. The SCI aims to increase public involvement in the planning process. It sets out who will be involved, by what method and at what point in the process of document production or in the determination of planning applications. It gives more certainty to those wishing to get involved in the planning process.
- 2.2 The SCI sets out the council's policy for community engagement in the production of formal planning documents. Below is a summary of the SCI guidance in respect of consultation at the different stages of DPD production:

Stage 1

This stage includes defining the objectives for the DPD as well as the framework and scope of the sustainability appraisal (SA) of the DPD.

Stage 2

This stage includes evidence gathering and identifying the main issues and options for the DPD, and developing the necessary evidence to support the DPD. It may involve a number of periods of consultation but is a key stage in the preparation of the DPD as it enables people to express their views, put forward their own ideas and to actively participate in developing options before any firm proposals have been drawn up.

Stage 3

At this stage the council will take into account any representations received as a result of the consultation as it prepares the final document. Representations can sometimes be conflicting and therefore the council will have regard to all opinions expressed as the final document is produced.

3. Local plan – call for sites consultation (8 Feb – 12 April 2013)

- 3.1 The local plan call for sites consultation was the initial stage of consultation undertaken to inform the local plan. The consultation period ran for nine weeks from 8 February 2013 to 12 April 2013. The purpose of the consultation was to seek suggestions for sites or areas of land in the city that may be appropriate for allocation or designation in the local plan.
- 3.2 No formal documents were produced for the consultation but a letter was sent to all consultees (as detailed in paragraph 3.6 – 3.9) together with a proforma for comments to be submitted.
- 3.3 Any consultees or persons wishing to submit suggestions and recommendations for sites were invited to make their comments in any of the following ways during the consultation period:
- by email to plans.consultation@salford.gov.uk
 - by post to Local Plan consultation, Spatial Planning, Salford Civic Centre, Chorley Road, Swinton, M27 5BY
 - by returning forms by hand to the main reception desk at the Civic Centre.

Consultation letter

- 3.4 The local plan call for sites consultation letter was sent to all stakeholders on the city council's planning consultation database. The letter is set out at Appendix A1. As the city council had recently ceased work on the production of its core strategy (November 2012), the letter included additional information about why the city council was now progressing with a local plan and what this would do.

Sustainability appraisal

- 3.5 The consultation letter also referred to the consultation on the proposed methodology for carrying out the sustainability appraisal (SA) for the local plan. This consultation ran alongside the local plan call for sites consultation and the SA scoping report has subsequently been revised having regard to the comments received during the consultation. The revised local plan sustainability appraisal scoping report is available at www.salford.gov.uk/localplan-scopingreport.htm

Consultees

- 3.6 The local plan call for sites consultation letter was sent to all general and specific consultees as identified in Part 1(2) of the Town and Country Planning (Local Planning)(England) Regulations 2012. There were a total of 11 general and 43 specific consultees. A list of all general and specific consultees consulted at this stage is set out at Appendix A2.
- 3.7 All of the relevant bodies identified in Part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012 as duty to cooperate bodies

were also consulted. A list of these bodies for Salford is set out at Appendix A3.

- 3.8 In addition to the specific, general and duty to cooperate consultees, all stakeholders on the city council's planning consultation database were notified about the consultation. This included a total of 1,022 individuals and organisations who had previously commented on, or expressed an interest in, one of Salford's planning documents (including the core strategy which was withdrawn in November 2012).
- 3.9 Finally, an email was sent to all local councillors and Salford MPs informing them of the consultation.

Proforma

- 3.10 In order to assist local residents and businesses in responding to the call for sites consultation, a proforma was produced for respondents to complete for each proposed site. The proforma required details of the proposed site including its address and a site location plan to be submitted, together with information on the current use of the site, what the respondents considered the site should be allocated or designated for, and why the site would be appropriate for this use. By producing the proforma, it was hoped that this would aid the submission of a fully detailed proposal and ensure that sufficient information was submitted in order to understand the nature of the proposal.
- 3.11 A copy of the proforma was enclosed with all consultation letters and a copy was also available to download on the local plan webpage.

Internet

- 3.12 As soon as the city council commenced work on the production of the local plan a dedicated webpage was set up on the city council's website which explained about the local plan, its purpose and what it would do. A webpage specifically dedicated to the consultation was established which went live for the start of the consultation. This webpage set out briefly the purpose of the local plan consultation, outlined the dates of the consultation including the closing date for comments and also included downloadable copies of the consultation letter and proforma. A copy of the local plan call for sites consultation webpage is set out at Appendix A4.
- 3.13 A hotlink was also set up on the homepage of the city council's website, highlighting the consultation and providing a direct link from the city council's homepage to the local plan consultation page. This was available on the homepage throughout the duration of the consultation.
- 3.14 In addition an article was placed on the city council's intranet (the city council's internal network) during the consultation, inviting comments and providing details of where further information could be found regarding the consultation. This was displayed periodically throughout the duration of the consultation.

Presentations

- 3.15 A presentation was given to the Shadow Health and Well Being Board on 21 March 2013 to provide information about the consultation and invite them to submit representations. This board had been established in advance of the Salford Clinical Commissioning Group and the city council taking over responsibilities from NHS Salford (formerly the primary care trust for Salford) from April 2013. This meeting was attended by representatives from the Clinical Commissioning Group, Greater Manchester Police, the voluntary and community sector, and the NHS Foundation Trust, amongst others.
- 3.16 An informal presentation was also given on 5 March 2013 to the Ordsall and Langworthy community committee following a request from an elected councillor.

Representations received and issues raised

- 3.17 A total of 315 individuals and organisations responded to the consultation, with over 1,100 sites suggested for either some form of development or protective designation. A list of all those who submitted representations is set out at Appendix A5.

Sites suggested for development

- 3.18 The city council reviewed all of the suggested sites and consolidated these by removing overlapping sites and discounting sites that were below 1 hectare in size¹. The city council also reviewed its strategic land assessment work to identify sites which may have potential to accommodate housing or employment development, or where there has been known developer interest previously. This process resulted in a total of 137 sites being identified, to be assessed for their potential to accommodate development.

Sites suggested for local green space designation

- 3.19 A number of sites across the city were suggested by the local community for designation as local green space. The city council reviewed all of these sites and consolidated them by removing overlapping sites. It also included any sites which had not been put forward by the community but which the city council considered could meet the criteria for local green space designation. This process resulted in a total of 48 sites being identified, to be assessed against the criteria for local green space designation.

Sites suggested for recreation allocation

¹ Sites below 1 hectare in size were typically discounted for the purposes of assessment, as the local plan will not generally allocate sites below this size. The exception to this was where a site would require an allocation in order to make it developable in planning policy terms (e.g. where a site was within the green belt). In such instances, sites below 1 hectare in size were also assessed.

- 3.20 A number of sites across the city were suggested by the local community for allocation for recreation purposes. The city council reviewed all of these sites and consolidated them by removing overlapping sites. This process resulted in a total of 48 sites being identified, to be assessed for their suitability to be allocated for recreation purposes.

Sites suggested for green belt designation

- 3.21 A number of sites across the city were suggested by the local community for designation as green belt land. The city council reviewed all of these sites and consolidated them by removing overlapping sites. This process resulted in a total of 20 sites being identified, all located within Salford West and predominantly within Little Hulton and Walkden, and Worsley and Boothstown, with a small number in Irlam and Cadishead, and in Swinton.
- 3.22 Appendix A6 sets out the source of the site suggestion for each of the sites suggested for development. It also sets out the number of representations relating to each site that was proposed for local green space designation, recreation allocation, and green belt designation. Some sites were suggested for more than one type of designation.
- 3.23 The local plan suggested sites consultation overview document sets out in more detail the criteria against which the sites were assessed and how the final list of sites was derived in terms of those sites for development, for local green space designation, for recreation allocation and for green belt designation.

Compliance with requirements of Regulation 18 and also the city council's adopted Statement of Community Involvement (SCI)

- 3.24 In accordance with Regulation 18(1) and (2) the city council notified and invited representations from those specific and general bodies that they considered may have an interest in the preparation of the local plan. The list of specific and general consultees that were notified is set out in Appendix A2.
- 3.25 In accordance with Section 33A(1)C of the Planning and Compulsory Purchase Act 2004 and Part 2 of the Town and Country Planning (Local Planning) Regulations 2012 which identifies the Duty to Cooperate bodies, the relevant Duty to Cooperate bodies were also consulted at the call for sites consultation stage. These bodies are listed in Appendix A3.
- 3.26 In accordance with Regulation 18(2)(c) the city council notified and invited representations from residents and businesses in Salford that it was considered may be interested in the local plan and including all stakeholders on the city council's planning consultation database who had previously expressed an interest in one of Salford's planning documents. This included local residents, developers, planning consultants, voluntary organisations and local businesses. All councillors were also included. It also included "hard to

reach” groups and young people in accordance with paragraph 3.26 and 3.27 of the SCI.

- 3.27 These actions above also complied with paragraph 3.2 and 3.3 of the city council’s SCI and the initial stage of the process as set out in Figure 3.1 Development Plan Document Production process. In accordance with paragraph 3.3 the notification letter set out the scope of the local plan and asked for suggestions for sites or areas of land in the city that may be appropriate for a site allocation or a site designation, thereby broadly defining the objectives for the document.
- 3.28 The means of notification of the relevant bodies identified above were by letter or email in accordance with the proposed methods of consultation as set out in paragraph 3.36 and Tables 3.2 and 3.3 of the SCI.
- 3.29 In accordance with paragraph 3.49 of the SCI anyone who submitted a written representation was added to the city council’s consultation database. This was to ensure that they were automatically informed of any opportunities to comment at later stages of the local plan production.

4. Local Plan – suggested sites consultation (10 January – 21 March 2014)

- 4.1 The local plan suggested sites consultation ran for a ten week period from 10 January 2014 to 21 March 2014. The purpose of the consultation was to seek views on the sites that had been suggested at the previous consultation stage, and on the city council's initial assessment of these sites, in order to inform the preparation of the Draft Local Plan. The consultation also presented the opportunity for additional sites to be suggested, either for development, or for protective designation.
- 4.2 A series of documents were issued for consultation including:
- overview document – providing an overview of this stage of consultation, listing all sites that the city council had assessed, together with the methodology for the assessment.
 - neighbourhood area documents – a separate document was prepared for each of the city's eight neighbourhood areas (Claremont and Weaste, East Salford, Eccles, Irlam and Cadishead, Little Hulton and Walkden, Ordsall and Langworthy, Swinton, and Worsley and Boothstown), containing all of the sites that have been suggested within that area and the city council's assessment of them.
 - green belt assessment document – identifying those sites within the green belt which had been suggested for development, and those sites proposed in submissions to the local plan as possible additions to the green belt.
 - consultation statement – detailing the call for sites consultation stage.
- 4.3 Any consultees or persons wishing to make representations were invited to do so in any of the following ways during the consultation period:
- by email to plans.consultation@salford.gov.uk
 - by post to Local Plan consultation, Spatial Planning, Salford Civic Centre, Chorley Road, Swinton, M27 5BY
 - by returning forms by hand to the main reception desk at the Civic Centre

Consultation letter

- 4.4 A letter was sent to all stakeholders on the city council's planning consultation database to advise them of the suggested sites consultation and how to make representations. A copy of the consultation letter is set out at Appendix B1.

Consultees

- 4.5 The suggested sites consultation letter was sent to all general and specific consultees, as at the call for sites consultation stage. The list of these consultees is set out at Appendix A2. Similarly, all of the Duty to Cooperate bodies as identified in Part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012, were consulted. These bodies are listed at Appendix A3.

- 4.6 In addition to the specific, general and duty to cooperate consultees, all stakeholders on the city council's planning consultation database were notified about the consultation including residents, developers, voluntary organisations, local businesses and planning consultants. This represented a total of 1,258 individuals and organisations being notified, including all those who submitted representations at the local plan call for sites consultation stage.
- 4.7 An email was also sent to all Salford councillors to inform them of the consultation, and the city council's neighbourhood managers were encouraged to circulate details of the consultation across their own network of community contacts and via social media.

Proforma

- 4.8 A proforma was prepared to assist consultees in making representations. In addition to this, the proforma from the call for sites consultation was also made available in order to provide the opportunity for any additional sites to be suggested. Both proformas were made available on the city council's website, and hard copies of the proformas were enclosed with letters which were mailed out as part of the consultation, and were also made available at all deposit locations.

Internet

- 4.9 A dedicated webpage for the suggested sites consultation went live on the city council's website which from 10 January 2014 to coincide with the start of the consultation period. This webpage set out the purpose of the consultation and also included downloadable versions of all consultation documents including the proformas, the overview document and the consultation statement. A copy of the suggested sites consultation webpage is set out at Appendix B2. Associated with this, a webpage featuring an interactive map was created, identifying all sites across the city that were suggested for inclusion in the local plan and providing a direct link to each relevant site assessment. The interactive map has remained live for reference purposes following the end of the consultation period.
- 4.10 In addition, a rotating news item was included on the homepage of the city council website for defined periods during the consultation, to prominently highlight the consultation to visitors to the city council's website. A snapshot of the website homepage showing the link to the local plan consultation is set out at Appendix B3.
- 4.11 During the consultation, information was collated about the number of views of the suggested sites consultation webpages. There were a total of 3,727 unique page views (the number of sessions during which that page was viewed one or more times) over the course of the consultation period, with 500 of these occurring on the first day of the consultation.

Additional publicity

- 4.12 The following additional activities were undertaken to publicise the consultation period and engage with stakeholders.
- 4.13 An article was included within the December 2013 issue of LIFE IN Salford. This is a partnership magazine for the city, produced four times a year which is distributed to every home and business in the city by Royal Mail and a door-to-door distributor, and is also available on the city council's website. The LIFE IN Salford article is set out at Appendix B4.
- 4.14 Salford's elected City Mayor published a press release on 17 December 2013 to publicise the local plan suggested sites consultation. This is set out at Appendix B5.
- 4.15 City council officers attended three community committee meetings during the consultation period, to provide an overview of this stage of consultation and answer any questions posed by the local community:
- Irlam and Cadishead community committee – 16 January 2014
 - East Salford community committee – 23 January 2014
 - Worsley and Boothstown community committee – 12 February 2014

Representations received and issues raised

- 4.16 A total of 380 individuals and organisations responded to the consultation, with many respondents making representations on multiple sites. Of the 380 respondents, 34 of these had previously put forward sites at the call for sites stage. A list of all those who submitted representations is set out at Appendix B6.
- 4.17 Representations provided comments on the city council's assessment of the suggested sites, and in some cases provided additional evidence in this regard. In addition, a number of respondents suggested additional sites which they considered should be allocated for development, or be given some form of protective designation. As part of this:
- 22 additional sites were suggested for development
 - 16 additional sites were suggested for local green space designation
 - 3 additional sites were suggested for recreation allocation
- 4.18 In addition to the above, three other sites were suggested including one for the protection of existing allotments at Dixon Street (Irlam), one to designate land at City Airport and Heliport for the continuation and protection of the existing airport facility, and one to designate Salford Quays/Media City UK as a strategic location for growth suitable for a range of development consistent with its role as a major creative/digital industries, educational, residential, business and visitor destination.

Additional sites suggested for development

4.19 Of the additional 22 sites suggested for development, 13 were below the 1 hectare threshold for allocation within the local plan. These smaller sites were considered for identification within the city council’s Housing and Economic Land Availability Assessment (HELAA). The 9 sites which exceeded the 1 hectare threshold were subject to the same assessment process as those sites which were consulted on at the suggested sites consultation stage. In addition, a further 4 sites were assessed for development, reflecting those sites put forward via the Greater Manchester Spatial Framework call for sites in January 2016 which had not previously been assessed.

Additional sites suggested for local green space designation

4.20 16 additional sites were suggested for local green space designation. All of these sites were assessed using the same assessment process as those sites which were consulted on at the suggested sites consultation stage.

Additional sites suggested for recreation allocation

4.21 3 additional sites were suggested for recreation allocation. All of these sites were assessed using the same assessment process as those sites which were consulted on at the suggested sites consultation stage.

4.22 Appendix B7 sets out all of the additional sites assessed following the suggested sites consultation. For those sites assessed for development, the source of the site suggestion is identified for each site. For those sites assessed for local green space designation or recreation allocation, the number of representations relating to each site is identified.

Summary of main issues raised in representations, and how these were addressed in the Draft Local Plan

4.23 The table below provides a brief summary of the main issues raised in representations received at the suggested sites stage, and how these were addressed in the Draft Local Plan.

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
General comments	
A local MP objected to the principle of developing green belt and greenfield land, which they consider should only be lost in the most exceptional of circumstances. They highlighted that this reflects the views of their constituents, who want to see green belt and greenfield land protected, and that any unprotected greenfield	The Local Plan seeks to maximise the use of previously-developed land. However, some release of green belt land was proposed. This included a proposed expansion of Port Salford, so as to support economic growth and the sustainable movement of goods, and four housing sites, so as to increase the supply of new houses

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
land should be designated as local green space.	to enable more families to live in Salford.
<p>Greater Manchester Ecology Unit (GMEU) highlighted the need to understand the cumulative impact in ecological terms if a number of greenfield sites were to be developed. The response identified that whilst detailed surveys may find that the qualitative ecological constraints on individual sites are low, the cumulative quantitative impact could still be large, particularly for non-protected species, leading to a potential erosion of local wildlife interests.</p> <p>Where there would be clusters of greenfield sites proposed to be allocated for development, GMEU recommend that:</p> <ul style="list-style-type: none"> • Extended phase 1 habitat surveys are carried out of allocated sites (preferably prior to allocation); • For any of these sites that are determined as suitable for development that these areas are required to develop 'master plans' that include proposals for retaining / enhancing biodiversity interests; and • Biodiversity offsetting be considered for development proposals where applicable. 	<p>The proposed site allocations make specific reference to biodiversity issues, requiring the protection/enhancement of designated sites, priority habitats and landscape features. The more general requirement for developments to incorporate green infrastructure should also help to ensure that individual developments do not result in any net loss of ecological value, as required by draft Policy BG2.</p>
<p>The Highways Agency emphasised the importance of considering the air quality impacts that new development will generate, given that the development of sites within the air quality management area or close to the strategic road network will clearly impact on air quality.</p>	<p>The air quality management area was taken into account when considering the development potential of individual sites, with some allocations referring to the need for buffers to motorways. A strong emphasis has been placed on maximising the potential for making journeys by public transport, cycling and walking, so as to minimise potential air pollution.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>A developer commented that it is not possible to draw conclusions about the suitability of any site for a particular use or designation until the city council has prepared a complete and up to date evidence base to inform the local plan, to include the following:</p> <ul style="list-style-type: none"> • strategic housing market assessment • strategic housing land supply assessment • retail and leisure study • employment land supply study • open space / recreational land audit 	<p>A strategic housing market assessment and evidence on employment issues are being published as part of the Greater Manchester Spatial Framework evidence base. The latest housing land supply position and a summary of the recent greenspace audit were available on the city council's website. The need for a new retail and leisure study will be kept under review.</p>
<p>A developer proposed that City Airport and Heliport should be designated in the local plan for the continuation and protection of the existing airport facility, and that Salford Quays/Media City UK should be designated as a strategic location for growth suitable for a range of development consistent with its role as a major creative/digital industries, educational, residential, business and visitor destination. The developer also expressed support for the designation of Salford Quays as a town centre within the local plan.</p>	<p>The draft plan protects the role of City Airport and Heliport. Salford Quays is identified as a strategic growth location, with a significant level of development proposed, provided transport infrastructure issues can be addressed, and it is also designated as a town centre.</p>
<p>The Environment Agency recommended that existing River Irwell flood storage basin and the proposed second storage basin should be designated as functional flood plain so that they are safeguarded from any future development.</p>	<p>The two flood storage basins were specifically protected under Policy WA4, and were shown on the Policies Map.</p>
<p>A developer highlighted the potential of Irlam and Cadishead as a sustainable location to accommodate a strategic scale of new housing development.</p>	<p>Policy H3/4 allocated a strategic site to the west of Cadishead and Irlam for housing, seeking to take advantage of the proximity to Irlam</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
	station. This involved the removal of land from the green belt.
Transport for Greater Manchester identified that the local plan should support and safeguard future Metrolink alignments across the Manchester Ship Canal and between the Western Gateway Infrastructure Scheme (WGIS) and Port Salford.	Given there was not a specific alignment at this stage, the potential Metrolink extension to Port Salford was identified on the transport diagram. The land allocation at the AJ Bell Stadium specifically required the incorporation of Metrolink through the site, and the allocation for the expansion of Port Salford also required Metrolink to be accommodated. A more specific line, if available, could be included at the next stage.
A large number of representations from the local community highlighted that the local plan needs to focus on supporting the development of previously developed land within the urban area, so that green belt and greenfield land can be protected from development.	The Local Plan seeks to maximise the use of previously-developed land. However, some release of green belt land was proposed. This included a proposed expansion of Port Salford, so as to support economic growth and the sustainable movement of goods, and four housing sites, so as to increase the supply of new houses to enable more families to live in Salford.
Comments on methodology for assessing sites	
English Heritage recommended a number of changes to the approach to assessing the impact of the development of sites on the significance of both designated and non-designated heritage assets.	These issues were covered in the National Planning Policy Framework and so were not duplicated in the Draft Local Plan. Evidence on heritage assets informed the proposed allocations, and this will be updated prior to the next stage.
Natural England recommended that sites should be assessed for their impact on geodiversity interests.	Policy BG3 deals specifically with geological diversity.
Comments on site assessments: Claremont and Weaste	
A developer agreed that site 'CW005 – Land at Broadway Link Road' would be suitable for general employment purposes, but disagreed with the city	The site is in an out-of-centre location, and so its use for retail would be unlikely to comply with national planning policy on retail

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
council's conclusion that this would be an unsuitable location for retail development.	uses. The Draft Local Plan seeks to direct new retail floorspace to designated centres.
Comments on site assessments: East Salford	
Greater Manchester Ecology Unit highlighted that development within this area should not harm the functionality of the River Irwell as a wildlife corridor. The sites along the course of the river represent an opportunity to enhance the River Irwell corridor for wildlife, recreation and potentially in terms of flood defence.	The Draft Local Plan included a separate policy on the Irwell Valley, which sought to protect and enhance its wildlife, recreation and flood mitigation functions. These issues were also highlighted in the housing allocation for Charlestown Riverside (Policy H3/5).
The University of Salford proposed the allocation of site 'ES016 – Castle Irwell' for residential use together with the potential for small scale retail development along Cromwell Road.	The Castle Irwell site was allocated for housing as part of the larger Charlestown Riverside site in the Draft Local Plan (Policy H3/5). It specifically required the incorporation of active town centre uses, which would include retailing, on the Cromwell Road and Littleton Road frontages that would fall within the proposed Cromwell Road local centre.
A number of local community representations highlighted concerns that the noise and air quality impacts arising from the existing heavy industrial operations in close proximity to site 'ES018 – Land south of the Crescent' would compromise the redevelopment of this site and its suitability for residential development.	The Draft Local Plan did not allocate individual development sites within the City Centre. Any proposals on this site would need to comply with the pollution policies in the plan.
Comments on site assessments: Eccles	
Natural England identified that the following sites contain priority habitat as listed on Section 41 of the Natural Environmental and Rural Communities (NERC) Act 2006, and	Of these sites, only EC015 was proposed for allocation, forming part of the Port Salford expansion (Policy EC4/1), and this specifically required the retention of existing woodland,

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>therefore if significant harm resulting from development cannot be avoided, adequately mitigated, or compensated for, then planning permission should be refused:</p> <ul style="list-style-type: none"> • EC007 – Land south of Lankro Way • EC009 – Land at Weymouth Road • EC010 – Former GUS warehouse • EC011 – Nasmyth Technology Centre • EC012 – Former Mitchell Shackleton • EC015 – Land north of Barton Aerodrome 	<p>hedgerows and ponds where practicable. None of the other sites were proposed for allocation. Three of them (EC010, EC011 and EC012) had obtained planning permission for housing and were under construction.</p>
<p>The local MP objected to the development of site 'EC015 – Land north of Barton Aerodrome' as it is green belt land, and because of the impact on local biodiversity and sustainability.</p>	<p>The site forms part of the Port Salford expansion, which was a proposed allocation (Policy EC4/1). Given the relative merits of the Port Salford site once the rail, water and road infrastructure has been completed as part of the development of land to the south of the A57, it was considered that there was an argument for releasing additional land in this area so as to enable more goods to be moved sustainably and to maximise the use of the new rail and water-based infrastructure. This would also have the benefit of providing additional employment opportunities in this part of Salford and Greater Manchester. These factors were considered to outweigh the loss of green belt. The proposed allocation specifically required the incorporation of landscaping to maximise biodiversity.</p>
<p>Natural England highlighted that site 'EC015 – Land north of Barton Aerodrome' comprises Grade 1 Agricultural land and that the plan should safeguard the long term capability of the best and most versatile agricultural land and make clear that areas of lower quality</p>	<p>Defra data suggested that much of the land is of grade 1 agricultural value, but the benefits of expanding Port Salford were considered to outweigh the loss of the agricultural land, and so the site formed part of the proposed Port Salford expansion allocation (Policy EC4/1).</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
agricultural land should be used for development in preference.	
Comments on site assessments: Irlam and Cadishead	
<p>Over 200 representations were submitted from the local community and the local MP objecting to any proposed development on green belt land around Irlam and Cadishead. These representations considered that proposals for the development of green belt land within this area should not be taken forward, for a range of reasons including the loss of Grade 1 agricultural land, impact on the character and biodiversity of the mossland, traffic impacts, and there being inadequate infrastructure to support the proposed scale of development.</p> <p>These representations specifically objected to the development of the following sites:</p> <ul style="list-style-type: none"> • IC010 – Land at Great Woollen Hall Farm • IC011 – Astley Road Farm • IC013 – Land west of Irlam • IC014 – Land east of Irlam • IC015 – Land west of Barton Aerodrome • IC021 – Land north of the M62 at Chat Moss <p>The community representations also opposed the development of any formal recreation facilities on the following sites:</p> <ul style="list-style-type: none"> • REC32 – Former Ferry Hill Tip and surrounding land • REC34 – Astley Road Farm • REC35 – Land adjoining Irlam Steelworks 	<p>The Draft Local Plan included a proposed allocation for a large housing development in western Cadishead and Irlam, which incorporated sites IC010, IC011 and IC013 (H3/4). The site offered the only opportunity in Salford to deliver a major new area of housing close to a direct rail connection (Irlam station) to the City Centre. It also benefited from being close to an existing local centre and major areas of existing (Northbank, Trafford Park, Trafford Centre) and proposed (Port Salford) employment. It is located within the Western Gateway, which is identified as a strategic growth location in the draft Greater Manchester Spatial Framework. The benefits of the development were considered to outweigh the loss of the green belt and agricultural land. The draft allocation included various requirements to maximise its sustainability, including the incorporation of large amounts of green infrastructure and the provision/enhancement of local facilities such as schools and shops.</p> <p>Site IC015 was a proposed allocation, to enable the expansion of Port Salford expansion (Policy EC4/1). Given the relative merits of the Port Salford site once the rail, water and road infrastructure has been completed as part of the development of land to the south of the A57, it was considered that there was an argument for releasing additional land in this area so as to enable more</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<ul style="list-style-type: none"> • REC36 – Land north of Silver Street 	<p>goods to be moved sustainably and to maximise the use of the new rail and water-based infrastructure. This would also have the benefit of providing additional employment opportunities in this part of Salford and Greater Manchester. These factors were considered to outweigh the loss of green belt. The proposed allocation specifically required the incorporation of landscaping to maximise biodiversity.</p> <p>Sites IC014 and IC021 are not proposed for development in the Draft Local Plan, and would remain in the green belt. Site IC021 forms part of the Chat Moss area which is identified as a strategic piece of green infrastructure, which should be subject to habitat restoration and improved public access. The plan does not allocate any of the recreation sites.</p>
<p>Natural England highlighted that the following sites contain priority habitat as listed on Section 41 of the Natural Environment and Rural Communities (NERC) Act 2006:</p> <ul style="list-style-type: none"> • IC010 – Land at Great Woollen Hall Farm • IC013 – Land west of Irlam • IC014 – Land east of Irlam • IC015 – Land west of Barton Aerodrome • IC021 – Land north of the M62 at Chat Moss <p>For those sites which comprise Grade 1 Agricultural land, Natural England recommended that the plan should safeguard the long term capability of the best and most versatile agricultural land and make clear that areas of lower quality agricultural land should be used for development in preference.</p>	<p>IC010 and IC013 formed part of a proposed housing allocation (H3/4). The benefits of delivering a large amount of family housing close to a direct rail link to the City Centre are considered to outweigh the loss of green belt and grade 1 agricultural land, with there being no similar opportunities of the same scale in less sensitive locations.</p> <p>Similarly, the benefits of expanding Port Salford were considered to outweigh the loss of the agricultural land and green belt, and so site IC015 is a proposed allocation for an expansion to Port Salford (Policy EC4/1). There were no other opportunities in Greater Manchester to deliver a multi-modal employment site of this order.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>In relation to a number of green belt sites across this area, Natural England highlighted that these sites lie in close proximity to the Manchester Mosses Special Area of Conservation (SAC), and therefore advise that if the development of a site was to have adverse impacts on the integrity of the designated SAC, it should not be taken forward in the local plan.</p>	<p>A habitat regulations assessment would be completed prior to the next stage, assessing the potential impacts on the SAC.</p>
<p>A developer identified that site 'IC015 – Land west of Barton Aerodrome' represents a unique combination of multi-modal accessibility as an expansion to Port Salford to meet the need for multi-modal logistics development serving the regional centre and the north west region. They consider that there is no alternative site in the region that can realise the same sustainability benefits and that this context provides the exceptional circumstances to justify green belt release in this location.</p>	<p>The site is a proposed allocation in the Draft Local Plan (EC4/1 Port Salford expansion).</p>
<p>Comments on site assessments: Little Hulton and Walkden</p>	
<p>In relation to site 'LW001 – Land west of Wharton Lane' a developer considered there needs to be further assessment of the compatibility of residential development on this site with the employment uses on the adjoining site, 'LW002 – Cutacre, Wharton Lane'. They recommended that the site be allocated for mixed-use development or reduced in area to allow an appropriate buffer zone.</p>	<p>The site was not allocated in the Draft Local Plan. It was identified as being suitable for housing in Salford's housing and employment land availability assessment, but this would not preclude other uses if appropriate.</p>
<p>A number of local community representations and the local MP objected to any development of site</p>	<p>The site had no formal recreation use, and there was no funding to improve it for recreation purposes. It was</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>'LW015 – Land south of Hill Top Road'. They consider it to be well used open space that also functions as a wildlife habitat, and a space that is of considerable value to the local community.</p>	<p>considered that the benefits of providing new houses in an accessible location outweighed the loss of greenfield land, and so it was allocated for housing (Policy H3/13). The policy specifically required development to provide for wildlife to move through the site.</p>
<p>Natural England identified that site 'LW017 – Land east of Linnyslaw' contains priority habitat as listed on Section 41 of the Natural Environmental and Rural Communities (NERC) Act 2006, and therefore if significant harm resulting from development cannot be avoided, adequately mitigated, or compensated for, then planning permission should be refused.</p>	<p>The Draft Local Plan did not allocate the site, and it was proposed for retention within the green belt.</p>
<p>In relation to site 'LW017 – Land east of Linnyslaw', a developer contested the city council's conclusion that there would be a lack of demand for employment uses in this location, and considered that this assertion was unsubstantiated in the absence of an up to date employment land study. They identified that in the context of a mixed use proposal coming forward, the specific split between residential and employment uses would be determined by a strategic masterplanning exercise.</p>	<p>The Draft Local Plan did not allocate the site, and it was proposed for retention within the green belt.</p>
<p>A number of local community representations and the local MP objected to any development of sites 'LW017 – Land east of Linnyslaw', 'LW028 – Land south of A6 and north of Ellesmere Golf Course' and 'LW029 – Ellesmere Golf Course' on the basis that this green belt land plays a key role in providing separation between Walkden, Swinton and Kearsley, and in mitigating air quality impacts</p>	<p>The Draft Local Plan did not allocate these sites, and they were proposed for retention within the green belt.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
associated with the adjoining M60 / M61.	
In relation to site 'LW022 – Land west of Burgess Farm', a developer contested the city council's conclusion that only the north eastern part of the site has the potential to accommodate built development due to identified constraints. They therefore consider that the site could support a greater number of dwellings and that the identified mitigation requirements can be achieved in the context of the site's development.	The northern part of the site was a proposed allocation in the Draft Local Plan (Policy H3/8). The rest of site LW022 was designated as a site of biological importance, and therefore formed an important part of Salford's green infrastructure and ecological networks. Consequently, it was not considered appropriate for development.
A number of local community representations, together with a petition signed by 52 people and a representation by the local MP, objected to any development of site 'LW027 – Recreation land at Shap Drive' on the basis that this provides a valuable recreation function for the local community, and there is a lack of alternative spaces for children's play within the area. Representations highlighted that the site would benefit from the provision of play equipment.	The site was not proposed for development in the Draft Local Plan.
Comments on site assessments: Ordsall and Langworthy	
A number of local community representations recognised that the existing heavy industrial operations and waste processing facilities which lie within site 'OL007 – Liverpool Street' would compromise opportunities for redevelopment across this area. However, they considered that the local plan should set the long-term strategic direction and provide the basis for the comprehensive redevelopment of this area, involving the relocation of these uses.	The local plan did not include any specific proposals for this area. The need to consider its redevelopment will be kept under review.

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>In relation to site 'OL015 – Land between Broadway and the Quays', a key developer agreed that future development of significant scale will need to be integrated with the delivery of additional highway and transportation infrastructure, and that on-going and future modelling work will be used to inform the phasing of such development and necessary infrastructure.</p>	<p>The site lies within Salford Quays, which was subject to its own policy in the Draft Local Plan. This identified Salford Quays as having capacity for significant growth, but that this would need to be carefully phased with improved transport infrastructure and services.</p>
<p>A developer recommended that Salford Quays/Media City UK should be identified in the local plan as a strategic location for growth suitable for a range of development consistent with its role as a major creative/digital industries, educational, residential, business and visitor destination. They also identified a number of sites within this strategic location which they consider should be identified as strategic development sites.</p>	<p>The site lies within Salford Quays, which is subject to its own policy in the Draft Local Plan. This identified Salford Quays as having capacity for significant growth, but that this would need to be carefully phased with improved transport infrastructure and services.</p>
<p>Comments on site assessments: Swinton</p>	
<p>Over 40 local community representations were submitted together with a petition signed by 28 people, in relation to site 'SW001 – Former Swinton Sewage Treatment Works and surrounding land'. The majority of these representations considered that some housing development on this site would be acceptable, on the basis that this was kept to the minimum necessary to facilitate the open space improvements across the wider site. These representations typically considered that 100 dwellings is the maximum that the site should accommodate. A number of representations, together with the</p>	<p>The site was allocated for improvement as a strategic natural greenspace of at least 20 hectares in size, together with enabling housing development not exceeding 250 dwellings (Policy H4/2). The policy was clear that the number of dwellings should be the minimum required to deliver the recreation improvements, and so the actual number could be significantly less than 250 dwellings depending on viability.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>petition, did however oppose the principle of any built development on this site and considered that the whole site should remain as open land.</p> <p>The representation submitted by the landowner of this site requested that the scale of housing development be based on a robust assessment of viability which takes into account the potential need for open space improvements, remediation of contaminated land, ecological enhancements and any other abnormal site costs likely to be experienced on the site.</p>	
<p>Approximately 15 representations from the local community objected to the principle of any built development on sites 'SW005 – Land west of new St Ambrose Barlow High School' and 'SW006 – Land north of new St Ambrose Barlow High School' on the basis that this green belt land plays a key role in providing separation between Walkden, Swinton and Clifton, and in mitigating air quality impacts associated with the adjoining M60 / M61. Concerns regarding biodiversity impacts and the loss of open space with a recreation function were also highlighted.</p>	<p>The sites were not proposed for development in the Draft Local Plan, and would be retained within the green belt.</p>
<p>Approximately 30 representations from the local community objected to the principle of any built development on site 'SW007 – Land north of Wardley'. These raised similar concerns to those raised in relation to the adjoining sites SW005 and SW006, with concerns regarding biodiversity impacts and the loss of open space with a recreation function being particularly emphasised.</p>	<p>The site was not proposed for development in the Draft Local Plan, and would be retained within the green belt.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>Natural England identified that the following sites contain priority habitat as listed on Section 41 of the Natural Environmental and Rural Communities (NERC) Act 2006, and therefore if significant harm resulting from development cannot be avoided, adequately mitigated, or compensated for, then planning permission should be refused:</p> <ul style="list-style-type: none"> • SW007 – Land north of Wardley • SW008 – Land north west of Little Moss Lane • SW009 – Land at Moss Colliery Road • SW010 – Land west of Collegiate Way 	<p>The sites were not proposed for development in the Draft Local Plan, and would be retained within the green belt.</p>
<p>A landowner submitted representations in relation to site 'SW010 – Land west of Collegiate Way' which contend that the site no longer serves any of the purposes that green belt land should and that there are exceptional circumstances surrounding the site and its condition which warrant the amendment of the green belt boundary.</p>	<p>The site was not allocated in the Draft Local Plan, and would be retained within the green belt. The Greater Manchester green belt assessment identified the site as performing moderate roles in terms of checking urban sprawl and maintaining the separation of settlements. It formed part of the wider collection of sites that maintained the separation of Swinton, Walkden, Clifton and Kearsley, the others of which were also proposed for retention within the green belt. Consequently, it was not considered that there was sufficient justification to remove the land from the green belt.</p>
<p>Two businesses based on site 'SW012 – Clifton Junction industrial estate' expressed support for the city council's assessment that the site's existing employment function should be retained and expanded. They strongly opposed any proposal for the site to be redeveloped for housing.</p>	<p>Clifton Junction was allocated in the Draft Local Plan for industrial, warehousing and similar functions (Policy EC4/2), protecting its long-term employment use.</p>
<p>English Heritage registered its opposition to the allocation of site 'SW016 – Land south of St</p>	<p>The site was allocated in the Draft Local Plan for housing (Policy H3/11). Regard was had to the important</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>Augustine’s Church’ at this stage of the plan. Given the site’s proximity to the Grade I listed St Augustine’s Church and other designated heritage assets, English Heritage advised that if the Council wish to pursue this site as an allocation, a heritage impact assessment will need to be undertaken prior to this site being included in the next stage of the plan. This would need to consider the contribution this land makes to the significance of the heritage assets. English Heritage would wish to review and comment on any such heritage impact assessment.</p>	<p>heritage context of the site, and the allocation was clear that any development must preserve and enhance the setting of the Grade I listed St. Augustine’s church, the Grade II listed Environmental Institute, and the associated conservation area. A more detailed heritage assessment was prepared.</p>
<p>Comments on site assessments: Worsley and Boothstown</p>	
<p>Approximately 30 local community representations identified that the Worsley Greenway should be retained in its entirety, as it is a strategically important “green wedge” within the Worsley area and contributes to the setting of designated heritage assets at Worsley Village, Roe Green and Beesley Green, and the Bridgewater Canal.</p> <p>A series of representations were submitted by the local community, together with elected councillors and the local MP, in relation to each of the sites which form part of the Worsley Greenway:</p> <ul style="list-style-type: none"> • WB001 – Broadoak North • WB002 – Broadoak South • WB003 – Land at Beesley Green • WB004 – Land at Crossfield Drive • WB015 – Land north of Lumber Lane <p>These representations opposed the principle of development on these</p>	<p>The Draft Local Plan proposed the inclusion of the vast majority of the Greenway in the green belt, and proposed to designate almost all of it as local green space. This would increase its protection.</p> <p>Land north of Lumber Lane was included in the Draft Local Plan as a housing allocation (Policy H3/16). It is somewhat separated from the other parts of the Greenway, and the justification for including it within the green belt and/or designating it as local green space was more limited. Consequently, given the protection of other sites, it provided the potential to increase the housing land supply in this part of the city.</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>sites, and highlighted particular concerns including loss of open space, loss of wildlife habitat, flood risk on parts of sites, and traffic impact.</p> <p>38 representations were received from the local community, elected councillors and the local MP, objecting to any built development on site 'WB015 – Land north of Lumber Lane'. Representations also highlighted significant concerns regarding any potential access to the site being via Hardy Grove.</p>	
<p>A number of local community representations highlighted high levels of traffic congestion within this area at peak times, and opposed further housing development in the absence of significant public transport improvements.</p>	<p>The Draft Local Plan proposed four housing allocations in Worsley and Boothstown (H3/1 Land east of Boothstown, H3/2 Land west of Boothstown, H3/15 Hazelhurst Farm, and H3/16 Lumber Lane), collectively providing around 1,110 dwellings. H3/2 specifically refers to phasing development in line with improved public transport along the A580, and all sites needed to ensure good walking and cycling connections, including to the Leigh busway stops from H3/15 and H3/16.</p>
<p>A developer submitted representations in relation to the following sites objecting to any proposed local green space designation:</p> <ul style="list-style-type: none"> • LGS26 – Land north of Lumber Lane • LGS28 – Land at Beesley Green • LGS30 – Land east of Crossfield Drive • LGS35 – Broad Oak South • LGS36 – Broad Oak North <p>They consider that the Council has incorrectly applied the methodology in appraising these sites for local green space designation. They also</p>	<p>The individual parts of the Greenway are demonstrably special to the adjacent communities, but the area has a wider strategic significance in terms of the contribution it makes to the character of West Salford, including through some distinctive views. The Greater Manchester green belt assessment identified the northern parts as having a strong role in terms of protecting the setting and special character of historic settlements, and the southern part for having a strong sense of openness. All parts were identified as having a moderate role in preventing urban sprawl and protecting the countryside</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
consider that the Worsley Greenway constitutes an extensive tract of land and is therefore unsuitable for designation as local green space in the context of NPPF guidance.	from encroachment. This collection of characteristics emphasised the importance of strengthening the protection of the Greenway. Its designation as green belt and local green space was considered to be consistent with national planning policy and guidance.
English Heritage registered its opposition to the allocation of site 'WB003 – Land at Beesley Green' at this stage of the plan. It highlighted that the site forms a substantial part of the Roe Green / Beesley Green conservation area and makes a considerable contribution to its significance. English Heritage identifies that the city council should undertake a conservation area appraisal and management plan to assess what contribution this land makes to the character, appearance and setting of the conservation area. It also highlighted that should the city council wish to pursue this site as suitable for redevelopment, then a heritage impact assessment will need to be undertaken prior to it being included as an allocation at the next stage of the plan.	The Draft Local Plan did not propose development on the site, and instead sought to designate it as green belt and local green space.
Natural England identified that the following sites contain priority habitat as listed on Section 41 of the Natural Environmental and Rural Communities (NERC) Act 2006, and therefore if significant harm resulting from development cannot be avoided, adequately mitigated, or compensated for, then planning permission should be refused: <ul style="list-style-type: none"> • WB003 – Land at Beesley Green • WB004 – Land at Crossfield Drive • WB013 – Worsley New Hall 	The Draft Local Plan did not propose development on WB003 and WB004, and instead sought to designate them as green belt and local green space. WB013 is part of the allocation for the RHS Garden Bridgewater (Policy CT3/2). The policy was clear that the development of the garden must deliver an increase in the biodiversity value of the site, protecting the Middle Wood site of biological importance.
In relation to site 'WB004 – Land at Crossfield Drive', a developer	The Draft Local Plan did not propose development on the site, and instead

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
<p>contested the identified scale of development as they consider that there is no basis for concluding the northern part of the site is undevelopable simply because it lies within the Roe Green / Beesley Green Conservation Area.</p>	<p>sought to designate it as green belt and local green space.</p>
Green Belt assessment	
<p>For each of the following sites, a developer submitted a green belt impact appraisal which seeks to assess the site's green belt function and contribution, and the impact on the green belt arising from its release:</p> <ul style="list-style-type: none"> • GBEX01 – Linnyslaw Green Belt • GBEX02 – Land south of A6 and north of Ellesmere Golf Course • GBEX04 – Green Belt west of Boothstown • GBEX09 – Hazelhurst Farm • GBEX12 – Green Belt between Irlam and Barton Moss Road • GBEX13 – Green Belt east of Barton Moss Road and south of the M62 • GBEX15 – New St Ambrose Barlow High School and Green Belt immediately to the north and west • GBEX16 – Green Belt north of Wardley 	<p>The Greater Manchester green belt assessment demonstrated that all of Salford's green belt fulfilled a green belt function.</p>
<p>In relation to site 'GBEX11 – Land west of Irlam', a developer submitted representations which seek to demonstrate the land does not adequately fulfil the purposes of including land within the green belt, and that it should therefore be considered for release. The developer considers that there is a clearer case for release of this site from the green belt than for the other green belt locations around Irlam and</p>	<p>The Greater Manchester green belt assessment demonstrated that all of Salford's green belt fulfilled a green belt function. However, the site was proposed for housing development as part of a large allocation in the Draft Local Plan (Policy H3/4). The site offered the only opportunity in Salford to deliver a major new area of housing close to a direct rail connection (Irlam station) to the City Centre. It also benefited from being</p>

Main issues raised by respondents at the suggested sites consultation stage	How these issues were addressed in the Draft Local Plan
Cadishead which have been suggested for release by other developers.	close to an existing local centre and major areas of existing (Northbank, Trafford Park, Trafford Centre) and proposed (Port Salford) employment. It is located within the Western Gateway, which was identified as a strategic growth location in the draft Greater Manchester Spatial Framework. The benefits of the development were considered to outweigh the loss of the green belt.
English Heritage opposed any proposal to release site 'GBEX14: Green Belt around Wardley Hall' from the green belt. Due to Grade I listed Wardley Hall lying within this land, English Heritage consider that any release from the green belt and its possible development should not be considered and this option should be removed from the plan.	The site is not proposed for development in the Draft Local Plan, and would be retained within the green belt.

Compliance with requirements of Regulation 18 and also the city council's adopted Statement of Community Involvement (SCI)

- 4.24 In accordance with Regulation 18(1) and (2) the city council notified and invited representations from those specific and general bodies that it was considered may have an interest in the Suggested Sites consultation. The list of specific and general consultees that were notified is set out in Appendix A2.
- 4.25 In accordance with Section 33A(1)C of the Planning and Compulsory Purchase Act 2004 and Part 2 of the Town and Country Planning (Local Planning) Regulations 2012 which identifies the Duty to Cooperate bodies, the relevant Duty to Cooperate bodies were consulted at the Suggested Sites consultation stage. These bodies are listed in Appendix A3.
- 4.26 In accordance with Regulation 18(2)(c) the city council notified and invited representations from residents and businesses in Salford that it considered may be interested in the local plan and including all stakeholders on the city council's planning consultation database who had previously expressed an interest in one of Salford's planning documents or who had submitted representations at the Call for Sites stage. This included local residents, developers, planning consultants, voluntary organisations and local businesses. All councillors were also included. It also included "hard to

reach” groups and young people in accordance with paragraph 3.26 and 3.27 of the SCI.

- 4.27 All of the representations that were received at the call for sites consultation stage were taken into consideration at the suggested sites stage in accordance with Regulation 18(3). The main issues and how they were addressed is summarised in paragraphs 3.17 – 3.23 above.
- 4.28 These consultation actions above also complied with paragraph 3.4 of the city council’s Statement of Community Involvement (sCI) and the evidence gathering and development and refinement stage, of the process shown in Figure 3.1 Development Plan Document Production process.
- 4.29 The means of notification of the relevant bodies identified above were by letter or email. A press release was produced and also a separate article was included in LIFE IN Salford. Officers also attended three Community committee meetings to give a presentation about the consultation (as set out in paragraph 4.15 above). All of these methods are in accordance with the proposed methods of consultation as set out in paragraph 3.36 and Tables 3.2 and 3.3 of the SCI.
- 4.30 In accordance with paragraph 3.49 of the SCI anyone who had submitted a representation was added to the city council’s consultation database so that they would be automatically informed about future opportunities to comment at later stages of the local plan production.

5. Local plan – Draft Local Plan Consultation (8 November 2016 – 16 January 2017)

- 5.1 By the end of the suggested sites consultation for the local plan in March 2014, work had already commenced on the Greater Manchester Spatial Framework (GMSF). Once adopted, the GMSF will set out the overall planning strategy for the whole of Greater Manchester until 2037. As the GMSF document would eventually identify the housing and employment land requirements for each of the Greater Manchester authorities including Salford, it was considered by the city council that the local plan should be “paused” following the suggested sites consultation to allow the GMSF to be further progressed and to catch up with the local plan. By realigning the local plan timescales in this way to run in parallel with the GMSF, it was hoped that the two documents would then be able to reflect and complement each other when they were progressed.
- 5.2 However, progress subsequently resumed on the local plan in 2016 following announcements from government that effectively required authorities to progress a local plan as a matter of priority (where authorities had not submitted a local plan by 2017 it was indicated that they could face some form of intervention or penalty). By this time, the GMSF had reached such a stage that it was considered appropriate to “mirror” the two documents in part (i.e. the GMSF and the local plan) as some of the key proposals that affected the city of Salford were included within both documents. Both plans were therefore put out for public consultation at the same time, albeit that the GMSF consultation commenced the week prior to the Draft Local Plan. Reference was made to both consultations in all publicity that the city council undertook for the local plan.
- 5.3 Initially, the Draft Local Plan consultation was to run for an eight and a half week period from 8 November 2016 to 6 January 2017 but this was later extended to 10 weeks to the 16 January 2017 following the significant amount of public interest generated and to therefore ensure that everyone had the opportunity to take part in the consultation.
- 5.4 The Draft Local Plan identified the approach that the city council intended to take to Salford’s future development. It had regard to previous comments received during the initial stages of consultation as well as additional evidence that had been assembled and changes to national planning policy. The purpose of the consultation was therefore to seek views on this identified approach.
- 5.5 A series of documents were issued for consultation including:
- The Draft Local Plan and Policies Map showing the location of sites proposed to be allocated for development or given a protective designation.
 - Sustainability assessment
 - Consultation statement
 - Additional sites assessed for development

- Additional sites assessed for local green space
 - Additional sites assessed for recreation
 - Sites assessed to correct factual inaccuracies
 - Schedule of representations made in response to the suggested sites consultation
- 5.6 All documents were made available on the Draft Local Plan webpage and paper copies of all of the above documents were also available at the Civic Centre reception. Paper copies of the Draft local plan were available at all of the city's libraries together with the Consultation Statement.
- 5.7 Any consultees or persons wishing to make representations were invited to do so in any of the following ways during the consultation period:
- Online using the comments form at <http://salford.gov.uk/draftlocalplancon>
 - By email to plans.consultation@salford.gov.uk
 - By post to Draft Local Plan consultations, Spatial Planning, Salford Civic Centre, Chorley Road, Swinton, M27 5BY
 - By returning forms by hand to the main reception desk at the Civic Centre, or at the public consultation event on the 2nd December 2016.

Consultation letter

- 5.8 A letter was sent to all stakeholders on the city council's planning consultation database to advise them of the Draft Local Plan consultation and how to make representations. A copy of the consultation letter is set out in Appendix C1. The letter made reference to, and provided details about, both the Draft Local Plan consultation and also the draft GMSF consultation. As referred to above in paragraph 5.3 the consultation period was later extended to end on the 16 January 2017 and therefore a second letter was sent to all stakeholders on the city council's database and relevant landowners to inform them about the time extension. This extension of time letter can be viewed in Appendix C2.

Consultees

- 5.9 The Draft Local Plan consultation letter was sent to all general and specific consultees, as at the previous stages of the local plan process. The list of these consultees is set out at Appendix A2. Similarly, all of the Duty to Cooperate bodies as identified in Part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012, were consulted. These bodies are listed at Appendix A3.
- 5.10 In addition to the specific, general and duty to cooperate consultees, all stakeholders on the city council's planning consultation database who had indicated an interest in the local plan were notified about the consultation and invited to submit representations. This included local residents, developers, planning consultants, voluntary organisations and local businesses and represented a total of 1,472 individuals and organisations being notified,

including all those who submitted representations at the previous consultation stages.

- 5.11 An email was also sent to all councillors and the city council's neighbourhood managers to inform them of the consultation. The neighbourhood managers were also asked to circulate details of the consultation across their own network of community contacts and via social media.
- 5.12 Again, an extension of time notification was sent electronically to all councillors and neighbourhood managers once that decision had been made. See Appendix C4.

Letter to landowners

- 5.13 A letter was sent to all persons identified as having a land interest on any site allocated or identified for development in the Draft Local Plan. The purpose of this was to highlight that the land in which they had an interest in, had been identified for development or an allocation in the Draft Local Plan. The relevant policy or allocation was included within the letter and a link provided to the Draft Local Plan. In total a landowner letter was sent to 269 persons. A copy of the letter sent to all landowners is included in Appendix C5.

Representation Form

- 5.14 An online representation form was prepared to assist consultees in making representations. This was available on the city council's website to download and a paper copy was also made available at all deposit locations. A total of 92 representations were received in this format.

Internet

- 5.15 A dedicated webpage for the Draft Local Plan consultation went live on the city council's website from 8 November 2016 to coincide with the start of the consultation period. However, as the consultation letter also referred to the GMSF consultation which started on the 31 October 2016, the Draft Local Plan webpage was made available from this date but with a holding statement identifying that the page would be live from the 8 November and asking users to return to the page on that date. The webpage was available for the duration of the consultation period until 16 January 2017.
- 5.16 The webpage set out the purpose of the consultation making reference to the earlier stages of consultation and also included downloadable versions of all consultation documents. A copy of the webpage and the list of downloadable documents is set out in Appendix C6.
- 5.17 The webpage was also updated following the decision to extend the consultation period.

Consultation Event

- 5.18 A joint consultation event for stakeholders and residents for the Draft Local Plan and the draft GMSF was held at the Salford Suite, Civic Centre Swinton on Friday 2 December 2016 between 3pm – 8pm. It was intended to provide an informal opportunity for stakeholders and residents to discuss both draft documents and find out more about the parts of the plan(s) which they were interested in. Planning officers and officers from Greater Manchester Combined Authority were available throughout the event to provide more information and answer questions. A range of information was mounted on display boards together with copies of the Draft Local Plan and Policies Map.
- 5.19 The date for the consultation event was included in the initial consultation letter sent to all stakeholders on the city council's database and nearer the time postings were published on both the city council's Facebook and Twitter profiles, acting as a reminder for residents. In addition, an email was sent to all neighbourhood managers asking them to cascade the details of the event down to the local community and other relevant contacts on their database. All councillors were also reminded of the event by email.
- 5.20 A total of 51 persons attended the consultation event providing a steady stream of attendees throughout the duration of the event.

Additional meetings

- 5.21 In addition to the drop in consultation event held on the 2 December 2016 each of the community committees in Salford were offered the opportunity for a representative to attend their next meeting to explain the relevant proposals within the plan for the community committee area. The following five community committee meetings were attended:
- Irlam and Cadishead Community Committee – 17 November 2016
 - East Salford Community Committee – 24 November 2016
 - Claremont & Weaste Community Committee – 29 November 2016
 - Walkden Community Committee – 15 December 2016
 - Ordsall and Langworthy Community Committee – 10 January 2016
- 5.22 A presentation was given at each of the meetings followed by a question and answer session.
- 5.23 In addition to the community committee meetings, officers also attended the following additional meetings throughout the consultation period:
- Irlam Regeneration Group – 9 November 2016
 - The Ordsall Forum – 29 November 2016
 - Jewish Forum – 30 November 2016
- 5.24 It was also considered appropriate to ensure that all Councillors were aware of the Draft Local Plan and its key proposals. A series of four, individual topic based Member briefing sessions which also included a presentation were

therefore held on Port Salford (1 December 2016), Infrastructure (5 December 2016), Housing (7 December 2016) and Environment and Culture (14 December 2016).

Additional publicity

- 5.25 The following additional activities were also undertaken to publicise the consultation period and engage with stakeholders.
- 5.26 An article was included in the Jewish Advertiser on Sunday 13 November 2016, and the same article was also published in the Jewish Telegraph on Friday 18 November 2016 which has a much wider catchment across the whole of Greater Manchester (compared to the Jewish Advertiser). A copy of the article can be seen in Appendix C7.
- 5.27 Two adverts were also included on the Talking News for the Blind over the weekends of November 14 and December 10 2016. This raised awareness of the consultation and the closing dates for comments. A copy of these two adverts can be viewed in Appendix C8.
- 5.28 Throughout the course of the consultation a series of tweets and postings were published on the city council's Facebook profile about the consultation for the Draft Local Plan with some relating specifically to particular proposals of the plan e.g. Port Salford.

Representations received and issues raised

- 5.29 A total of 648 individuals/businesses/organisations submitted representations during the consultation period. In addition there was one petition which was submitted with 2,056 signatories against the proposal to allocate 1000 acres of green belt land in Irlam and Cadishead for housing and industrial use.

Summary of main issues raised in representations on the Draft Local Plan, and how these were addressed in the Revised Draft Local Plan

- 5.30 The Local Plan was comprehensively modified between the Draft Local Plan (2016) and Revised Draft Local Plan (2019) stages, having regard to the comments received through the consultation as well as updates to the evidence base, changes to national planning policy, and work on the Greater Manchester Spatial Framework (GMSF).
- 5.31 The majority of the representations received to the Draft Local Plan consultation were regarding the proposed site allocations and comprised objections from the local community to several of the site allocations for a variety of reasons. A large number of objections were also received to the changes to the city's Green Belt, which were proposed in both the Draft Local Plan and Draft Greater Manchester Spatial Framework (GMSF). It should be noted that all decisions about whether Green Belt boundaries in Salford

should be altered, including whether any existing Green Belt should be de-designated so that it can be developed, will now be made through the GMSF and not through the Local Plan.

- 5.32 The table below provides a brief summary of the main issues raised in representations received through the Draft Local Plan consultation, and how these issues were addressed in the Revised Draft Local Plan. Appendix C10 of this report provides a more detailed explanation of the issues raised and how they were addressed.
- 5.33 Appendix C10 also outlines other significant changes that have been made to the plan as a result of updates to the evidence base, changes to national planning policy, key council priorities etc. This included the addition of new chapters on fairness, climate change, air quality and digital infrastructure, and a significantly expanded heritage chapter in the Revised Draft Local Plan. New policies were added to the Revised Draft Local Plan covering employment areas close to the City Centre and Salford Quays, economic inclusion, build to rent, self-build and custom house building, supporting better health, health and development, a learning city, sustainable streets, West Salford Greenway, and soils and agricultural land. Some allocations previously included in the Draft Local Plan were deleted at the Revised Draft Local Plan stage, some new allocations were added, and the boundaries of some of the proposed allocations and designations also changed.

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
Area policies	
<p>A range of comments were received to the Area Policies in the Draft Local Plan, generally of a supportive nature subject to detailed amendments and requests for additional information including relating to transport infrastructure and flood risk.</p> <p>A developer suggested that the City Centre, Ordsall Waterfront and Salford Quays should be redefined as a Regional Centre to reflect existing and potential economic function.</p> <p>It was suggested that a new City Gateway area should be identified covering land around the permitted Port Salford and its extension on to Green Belt land north of the A57, the AJ Bell Stadium and City Airport and Heliport.</p>	<p>The over-arching approach in the Area Policies chapter of the plan remained largely the same in the Revised Draft Local Plan subject to a number of detailed amendments.</p> <p>The Cambridge area policy was replaced by a new policy covering three employment areas close to the City Centre and Salford Quays, including Cambridge, which identified that masterplans will be produced.</p> <p>The area policies identified in the plan were considered to provide a clear policy framework for the area suggested as a 'Regional Centre' in representations and no change was therefore made in this regard.</p> <p>In respect of the proposal for a City Gateway policy, the plan included specific policies for the permitted Port Salford, the AJ Bell Stadium and City Airport. Proposals relating to Green Belt were to be considered through the GMSF. It was not considered that these elements were sufficiently linked or raised similar issues to the extent that an area policy was warranted.</p>
Scale of Office development	
<p>A developer supported the levels of office development identified but considered that the office floorspace figures for the City Centre and Salford Quays should be expressed as a minimum. It was also suggested that a hierarchy of office locations should be added to the plan. Highways England commented that the plan did not provide any additional infrastructure.</p>	<p>The policy was been updated to reflect the latest estimates of office development potential within the city. The policy used the term 'around' as the figures presented were long term estimates and the terminology reflected this.</p> <p>Further details regarding transport infrastructure are provided below in relation to accessibility policies of the plan. However Policies AP1 (City Centre) and AP3 (Salford Quays) identified specific priorities and</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
	proposals in respect of access to these key office locations.
Scale of Industrial and warehousing development	
<p>Comments to the Draft Local Plan queried whether the scale of industrial and warehousing growth was justified, from both a perspective of it being too high and too low. One developer considered the scale of growth should be increased to 600,000sqm to reflect a proposed extension to Logistics North. The CPRE queried whether the scale of growth was really justified.</p>	<p>The industrial and warehousing figures were updated to reflect existing opportunities in the city, the vast majority with planning permission and/or within one of the city's existing employment areas. The supply was broken down to illustrate the elements that it comprised. This included reference to potential supply from an extension to Port Salford. Decisions relating to the extension of Port Salford were now be taken through the GMSF rather than the Local Plan. The Local Plan policy was updated accordingly.</p> <p>The extension to Logistics North was not been added to the plan. The suggested extension to Logistics North would be on land committed as a country park as part of its original planning permission. The site comprised existing Green Belt and land proposed as Green Belt in the GMSF. Decisions relating to changes to Green Belt boundaries were being taken through the GMSF.</p>
Employment Allocations	
<p>A large number of objections were received to the proposal to extend Port Salford on to Green Belt land. Objections raised questions in respect of the need for the development and concerns regarding the potential impacts of the development including issues relating to Green Belt policy, traffic generation, loss of open space and biodiversity.</p> <p>A more limited number of representations expressed support the expansion identifying its economic significance. A developer objected to</p>	<p>Decisions relating to the extension of Port Salford were now to be taken through the GMSF, not the Local Plan. References to the potential for development in this location remained within the Revised Draft Local Plan to ensure the position was clear, however the Local Plan will be updated to reflect decisions taken through the GMSF.</p> <p>The Revised Draft GMSF continued to propose the extension of Port Salford to the north and west of Barton Aerodrome to accommodate around 320,000m² of floorspace (GM Allocation 33).</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
a number of the requirements included in the policy.	
Scale of housing development	
<p>A range of views were expressed with regards to the overall housing requirement given the uncertainty over calculating the objectively assessed need. Communities generally considered the scale of development proposed was too high, and landowners considered that it was too low.</p>	<p>The total housing requirement for Greater Manchester, and its distribution between the ten local authority areas (including Salford), was determined through the Greater Manchester Spatial Framework (GMSF). The Salford Local Plan used the housing requirement agreed through that process.</p> <p>The overall scale of development for Greater Manchester in the Revised Draft GMSF was calculated having regard to the government's standard methodology for local housing need. The requirement for Salford in the Revised Draft GMSF was calculated having regard to the overall Greater Manchester requirement and the redistribution of this requirement across the sub-region to reflect issues such as the available supply of sites for housing.</p> <p>The proposed scale of housing development in the 2016 Draft Local Plan was 34,900 net additional dwellings over the period 2015-35, which was an annual average of 1,745 dwellings. The Revised Draft Local Plan included a requirement of 32,680 over the period 2018-37 which is an annual average of 1,720.</p> <p>Salford's housing requirement primarily at this stage reflected the ability to deliver large numbers of new homes in central locations such as City Centre Salford and Salford Quays, and other opportunities elsewhere within the city (including Salford West).</p>
Housing mix	
Developers and landowners considered that there was a need to	The issue of seeking to secure the delivery of an increased level of houses (to complement the provision of

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
<p>increase the supply of houses in Salford.</p>	<p>apartments) was carefully considered in producing the Revised Draft Local Plan.</p> <p>The Revised Draft Local Plan continued to allocate greenfield land in the western parts of Salford in order to support a good mix of new dwellings across the city in terms of type and location. In addition, three of the four Green Belt sites that were proposed for housing through the Draft Local Plan / Draft GMSF were carried forward into the Revised Draft GMSF; the western Boothstown site was deleted as a result of looking at the sustainability of Green Belt sites across Greater Manchester for new housing². This meant that in the plan period, 2,000 dwellings would be delivered on sites currently in the Green Belt (1,800 of which would be houses).</p> <p>Given the deletion of the western Boothstown allocation, and a reduction in the yield from the Western Irlam and Cadishead allocation, the scale of houses identified in the Revised Draft Local Plan was less than that set out in the draft plan. However, the mix of dwellings in the Revised Draft Local Plan was considered appropriate having regard to forecasts of household type, the opportunities for apartments in highly accessible locations such as City Centre Salford, and the provision of high levels of houses elsewhere in the sub-region to meet overall needs.</p>
Housing allocations	
<p>A significant number of objections were received to the proposed housing allocations that would remove land from the Green Belt; that is:</p>	<p>Green Belt boundary changes in Salford were now being considered solely through the GMSF rather than the Salford Local Plan.</p>

² Note that the Revised Draft Local Plan does not allocate Green Belt sites for housing; Green Belt allocations for housing are set out within in the revised draft Greater Manchester Spatial Framework.

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
<ul style="list-style-type: none"> • H3/1 Land east of Boothstown • H3/2 Land west of Boothstown • H3/4 Western Cadishead and Irlam • H3/15 Hazelhurst Farm 	<p>The Revised Draft GMSF carried forward the H3/1 allocation largely unchanged as GM Allocation 31 (East of Boothstown). It carried forward the H3/15 allocation as GM Allocation 30 (Land at Hazelhurst Farm), which had been reduced from 24 hectares to 16 hectares, with the approximate number of dwellings having dropped from 450 to 400. It replaced the Western Cadishead and Irlam allocation with a much smaller GM Allocation 32 (North of Irlam Station), where the site area was reduced from 289 hectares to 65 hectares, and the approximate number of dwellings was reduced from 2,250 to 1,600.</p> <p>The H3/2 allocation (land west of Boothstown) was not taken forward in the Revised Draft GMSF, with it instead proposing that the land remained in the Green Belt.</p>
<p>A significant number of objections were received to the proposed housing allocation at Lumber Lane (H3/16) and the proposed open space and housing allocation at Duncan Mathieson playing fields (H4/1).</p> <p>For the Duncan Mathieson site, the main concerns were regarding the loss of the playing fields and the anticipated impacts on the local community.</p> <p>The objections to the Lumber Lane allocation were for a variety of reasons, including: the use of Hardy Grove as an access route, impact on</p>	<p>Both allocations remained in the Revised Draft Local Plan.</p> <p>The Duncan Mathieson playing fields allocation was amended to reduce the maximum number of dwellings that would be permitted to cross fund the enhancement of the rest of the site for recreation purposes from 100 (in the Draft Local Plan) to 50 (in the Revised Draft Local Plan). The boundary was also extended to include a further three hectares of land to the immediate east of the site, which as former playing fields had similar characteristics.</p> <p>Lumber Lane provided an opportunity to increase the supply of houses, and being only a short distance from the Leigh-Salford-Manchester busway, there</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
<p>the amenity of residents, local character and biodiversity, loss of a green space, congestion/air quality/noise, and the capacity of infrastructure to support further development.</p> <p>A number of the comments on various allocations raised concerns regarding the insufficient capacity of existing community infrastructure, and considered that this would worsen as a result of new development.</p>	<p>was the potential for a large proportion of journeys to and from the site to be made by sustainable modes. Its development would be likely to have some impact on the amenity of existing residents and these would need to be assessed fully at the planning application stage. The city council undertook some additional analysis of the site constraints as explained in more detail in appendix C10 of this report.</p> <p>The scale of additional housing proposed in the Local Plan would increase the pressure on existing facilities, and it was important to ensure that new housing developments supported improvements to these facilities. Various policies in Salford's Local Plan collectively assisted in the provision of sufficient infrastructure (PC1, H1, HH3, ED3, A1, and R2) to support new development. Amendments were made to some of these policies and some of the site allocation policies in the Revised Draft Local Plan to address the concerns expressed and identify site specific requirements, as explained in more detail in appendix C10 of this report.</p>
<p>Various suggestions were made for additional housing allocations by developers. A number of these sites were either in the Green Belt or had been recently granted planning permission for residential development.</p> <p>One of the suggested housing allocations was an existing employment site at Orchard Street/Langley Road South, which was suggested by the majority landowner and occupier.</p>	<p>For suggested sites with planning permission, as the principle of residential development had been established, it was not necessary to allocate the site for housing. Suggested sites involving the loss of Green Belt were now being considered solely through the Greater Manchester Spatial Framework (GMSF) process.</p> <p>With regards to Orchard Street, the site was considered to be suitable for housing given the adjoining residential uses and the amenity issues created by the existing use of the site. It was</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
	therefore allocated in the Revised Draft Local Plan (policy H9/8).
Town centres and retail development	
A developer suggested that the Salford Quays town centre boundary should be extended to Trafford Road to the east to better reflect the Salford Quays area geographically and the NPPF definition of main town centre uses.	The Salford Quays town centre boundary was amended in the Revised Draft Local Plan so that it mirrored the boundary of the Salford Quays area in policy AP3, and included the eastern frontage of Trafford Road and the commercial uses around Exchange Quay. This was considered to better reflect the existing range of uses, function and aspirations for the area.
Health	
Comments received from some organisations (including the NHS Clinical Commissioning Group and the LGBT Foundation) suggested that the chapter should be broadened out from primary care to consider health needs and services. It was also suggested that the health impact of development should be assessed.	Two new policies were added to the Revised Draft Local Plan. Policy HH1 identified a variety of ways that planning can assist in supporting the health of Salford residents and reducing inequalities, including enabling the improvement of health facilities, supporting good mental health and reducing contributors to poor health. Policy HH2 identified how development should support an improvement in public health and included a requirement for some developments to be supported by a health impact assessment. It also controlled the development of some uses that could have an adverse impact on health.
Accessibility	
Highways England, a developer and various individuals suggested that the plan should identify the infrastructure required to support growth, including details of the requirements, phasing and funding.	Various pieces of work were ongoing to determine the strategic infrastructure required to support the scale of growth proposed in Salford and across the wider conurbation. The potential impacts on the highway network of planned development across the Greater Manchester conurbation were being assessed by Transport for Greater Manchester (TfGM). The conclusions of this work, and the identification of potential solutions to address problems, was to be an important part of the
A significant number of the comments from the local community raised concerns regarding the existing congestion and capacity issues on the city's highway network, and suggested that these need to be	

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
<p>addressed to ensure the plan does not exacerbate existing problems. Worsley, Irlam and Cadishead and the motorway network were cited as particular problem areas.</p> <p>Highways England also suggested that a transport assessment of the allocations is required.</p> <p>Some alternative highways proposals were also suggested.</p>	<p>evidence base underpinning Greater Manchester's Spatial Framework and Salford's Local Plan. The ten Greater Manchester local authorities and Highways England were engaged in this process. In addition to this, Highways England's North West Quadrant Study looked at strategic changes to the motorway network between junctions 8 and 18 of the M60. Regard will be had to the conclusions, and proposed actions, from the study as they emerge.</p> <p>Policy A1 required that development is phased with the provision of sufficient transport infrastructure and the specific requirements will generally be determined through a transport assessment at the planning application stage.</p>
<p>Concerns were expressed by the community regarding the public transport services in the west of the city, and it was suggested that improvements are required. Some alternative public transport proposals were also suggested.</p>	<p>Policy A5 of the Revised Draft Local Plan positively supported measures to improve the capacity and integration of public transport services. Whilst these broad objectives are supported in the Local Plan, Transport for Greater Manchester will have a central role in identifying and securing improvements in public transport infrastructure during the plan period, having regard to existing capacity issues and the scale and distribution of new development.</p>
<p>A significant number of the comments from the local community raised concerns that development and associated traffic will exacerbate existing air quality issues.</p>	<p>Air quality impacts on people's health and the natural environment, and whilst planning policy cannot solve immediate air quality issues, it has a role to play in ensuring that development is delivered in such a way that the impacts are minimised and reasonably mitigated. The Revised Draft Local Plan sought to address this in a number of ways, including the development strategy which sought to reduce the need to travel, the accessibility policies which promoted and supported a modal shift</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
	and encouraged the use of low emission vehicles, and the various energy, green infrastructure, biodiversity and recreation policies. A new air quality policy has been added to the Revised Draft Local Plan which seeks to substantially improve the city's air quality and identified the various means by which this will be achieved.
Water	
The Environment Agency and the Greater Manchester Ecology Unit suggested that the requirements of the Water Framework Directive should be reflected in the plan highlighted the need to improve the ecological quality of Salford's watercourses as outlined in the North West River Basin Management Plan.	A new policy (WA2 Delivering the North West River Basin Management Plan) was added to the Revised Draft Local Plan which sought to protect and enhance Salford's water bodies through a variety of measures.
Energy	
The Environment Agency suggested that where hydropower is under consideration, schemes should enhance the ecological potential of currently failing water bodies.	Policy EG2 was amended in the Revised Draft Local Plan to require that hydropower schemes protect and enhance the ecological interest of the waterway and details specific requirements to allow the movement of fish and avoid adverse reduction in water flows/levels and physical modifications that could affect plant life.
Heritage	
There was general support from Historic England for the general thrust of the heritage strategy for the conservation, enhancement and enjoyment of the historic environment. However, Historic England considered that there had been insufficient historic evaluation of the impact of development upon historic assets.	In response to those comments, detailed heritage appraisals have been undertaken for the proposed site allocations, which assessed the potential impact of development on the above and below ground heritage assets. These assessments have been produced in consultation with Historic England and The Greater Manchester Archaeological Advisory Unit (GMAAS) and form part of the supporting evidence base for the plan.
Green infrastructure	
Natural England highlighted the absence of a policy on soils and best	A new policy was added to the Revised Draft Local Plan (GB2) which explained

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
<p>and most versatile agricultural land and suggested that a policy was required to recognise the requirements of the NPPF regarding the importance of soils being protected and used sustainably.</p>	<p>that development shall safeguard soil resources and avoid the loss of agricultural land wherever possible.</p>
<p>A significant number of representations from the local community expressed strong support for the designation of the West Salford Greenway as a Local Green Space. A developer objected strongly to this proposed designation and considered that it was a misinterpretation of the NPPF and the council's own assessment methodology.</p>	<p>The designation remains in the plan but was split into five distinctive smaller areas:</p> <ul style="list-style-type: none"> ▪ G16/5 Roe Green, Worsley ▪ G16/6 Land at Beesley Green and around Kempnough Brook, ▪ G16/7 Worsley Woods, Old Warke Dam and Aviary Field ▪ G16/8 Broadoak South ▪ G16/9 Duke's Drive <p>These areas were considered to satisfy the Local Green Space criteria at a national and local level as set out in the individual reasoned justifications.</p>
Green Belt	
<p>Mixed views were expressed with regards to the release of land in the Green Belt for development.</p> <p>Communities generally considered that Green Belt should not be released as there is enough brownfield land to accommodate the development needed.</p> <p>A large number of objections were received from communities to the proposed removal of land from the Green Belt and its allocation for development, with the EC4/1 Port Salford expansion and the H3/4 Western Cadishead and Irlam allocations receiving the most objections.</p> <p>Some developers and landowners considered that additional Green Belt should be released for development,</p>	<p>Allocations involving the loss of Green Belt were no longer set out within the Local Plan, and instead will be considered solely through the Greater Manchester Spatial Framework (GMSF) process. The delivery of housing on brownfield land within the existing urban area is being maximised as far as possible, helping to minimise the need for greenfield release.</p>

Main issues raised through the Draft Local Plan consultation	How these issues were addressed in the Revised Draft Local Plan
identified some additional locations for the de-allocation/development of Green Belt.	
Biodiversity	
Comments (from individuals and organisations including the Environment Agency and Natural England) suggested that suggested that the approach to biodiversity should be strengthened and that development should deliver a net gain in biodiversity.	Various changes have been made to the biodiversity chapter, including the development of a more ambitious strategy to deliver a net gain in biodiversity (within policy BG1), the introduction of a policy for the Great Manchester Wetlands Nature Improvement Area (policy BG2) and a new requirement that all development shall deliver a net gain in biodiversity value (within policy BG3). Some additional requirements have also been included within various site allocation policies to highlight the key biodiversity features that should be retained.
Pollution	
The Coal Authority considered that the plan should include a specific policy on ground instability.	A policy on ground instability has been added to the Revised Draft Local Plan (policy PH4).

Compliance with requirements of Regulation 18 and also the city council's adopted Statement of Community Involvement (SCI)

- 5.32 In accordance with Regulation 18(1) and (2) and as amended by the Town and Country Planning (England)(Amendment) Regulations 2016, the city council notified and invited representations from those specific and general bodies that it was considered may have an interest in the Draft Local Plan consultation. The list of specific and general consultees that were notified is set out in Appendix A2.
- 5.33 In accordance with Section 33A(1)C of the Planning and Compulsory Purchase Act 2004 and Part 2 of the Town and Country Planning (Local Planning) Regulations 2012 which identifies the Duty to Cooperate bodies, the relevant Duty to Cooperate bodies were consulted at the Draft Local plan consultation stage. These bodies are listed in Appendix A3.
- 5.34 In accordance with Regulation 18(2)(c) all stakeholders on the city council's planning consultation database who had expressed an interest in one of Salford's planning documents or who had submitted representations at the

previous consultation stages, were notified about the consultation and invited to make representations. This included, local residents, developers, planning consultants, voluntary organisations and local businesses. It also included all councillors, “hard to reach” groups and young people in accordance with paragraphs 3.26 and 3.27 of the SCI.

- 5.35 These actions above also complied with paragraph 3.4 of the city council’s Statement of Community Involvement (SCI) and Figure 3.1 Development Plan Document Production process.
- 5.36 At the Draft plan stage it was considered that more publicity was required in relation to the consultation in an effort to reach as many interested people as possible. In this respect in addition to the press release, LIFE IN Salford article and attendance by officers at community committee meetings (if desired), an article was also included in the Jewish Advertiser, and on the Talking News. A series of Member briefing sessions were held and the neighbourhood managers were asked to cascade the information about the consultation down their own network of contacts and via their own social media page. Finally, it was considered appropriate that a specific consultation event should be held in the form of a drop in event. All of these methods are in accordance with the proposed methods of consultation as set out in paragraph 3.36 and Tables 3.2 and 3.3 of the SCI.
- 5.37 In accordance with paragraph 3.49 of the SCI anyone who submitted a representation was added to the city council’s consultation database if they were not already on it, so that they would be automatically informed about future opportunities to comment, at later stages of the local plan production.
- 5.38 In accordance with Regulation 18 (3) and also paragraph 3.48 of the SCI all of the responses received during the Draft Local plan consultation were taken into account in the production of the next stage of the local plan process and were also published. A summary was included at the end of the Draft Local Plan chapter in this Consultation Statement. The schedule of responses to the Draft Local Plan Consultation was published as soon as possible after the Draft Local Plan consultation ended. A further schedule of responses and also including the response of the city council to each of the issues raised was then reported to the elected members for approval prior to its publication at the Revised Draft Local Plan consultation stage, again in accordance with paragraph 3.48 of the SCI. The reports detailing the results of consultations undertaken were made available on the local plan website and in hard copy at the Salford Civic Centre and in libraries.

6. Local Plan – Revised Draft Local Plan (25 January 2019 to 22 March 2019)

- 6.1 Following the Draft Local Plan consultation the local plan was comprehensively modified. The changes were made having regard to the large number of comments received at the Draft consultation stage, updates to the Local Plan evidence base, changes that had occurred in the interim to national planning policy and also owing to further work undertaken on the Greater Manchester Spatial Framework (GMSF). Changes to the document included the addition of new policies as well as existing policies being updated and strengthened, the inclusion of the overall objective to achieve a fairer and more equal Salford, the removal of some site allocations and designations and finally the removal of all proposals relating to whether Green Belt boundaries should be altered. Consequently, the resultant document was very different from the Draft Local Plan that had been out for consultation at the end of 2016/early 2017. It was therefore considered appropriate to consult on the Revised Draft Local Plan as the next step in the local plan process rather than progressing straight to Publication stage.
- 6.2 With regards to the GMSF, some of the major decisions regarding Salford's future development including decisions about its Green Belt boundaries were now to be taken through the GMSF, with the Salford Local Plan providing a more detailed set of local policies to complement this (at the Draft Local Plan stage such changes were included in both documents). Given the close links between both the GMSF and the Revised Draft Local Plan it was considered that both plans should continue to run alongside each other and therefore both were put out for consultation at around the same time. Reference was made to both consultations in all publicity that the city council undertook for the local plan.
- 6.3 The Revised Draft Local Plan consultation ran for an 8 week period commencing on Friday 25 January 2019 and ending at 4.30pm on the 22 March 2019. It was not possible to extend the length of the public consultation beyond this date owing to the implementation of purdah for the upcoming May elections.
- 6.4 A series of documents were issued for consultation including:
- The Revised Draft Local Plan and Policies map
 - Sustainability appraisal
 - Consultation statement
 - Community impact assessment
 - Assessment of residential viability
 - Statement of common ground
- 6.5 All documents were made available on the Revised Draft Local Plan webpage and paper copies of all documents were also available at the Civic Centre reception. Paper copies of the Revised Draft Local Plan and also the Consultation Statement were available at all of the libraries across the city.

- 6.6 Any consultees or persons wishing to make representations were invited to do so in any of the following ways during the consultation period:
- Online using the comments form at www.salford.gov.uk/reviseddraftlocalplan
 - By email to plans.consultation@salford.gov.uk
 - By post to Revised Draft Local Plan consultation, Spatial Planning, Salford Civic Centre, Chorley Road, Swinton, M27 5BY
 - By returning forms by hand to the main reception desk at the Civic Centre, or at the public consultation event on 11 February 2019.

Consultation Letter

- 6.7 A letter was sent to all stakeholders on the city council's planning consultation database to advise them about the Revised Draft Local Plan consultation and how to make representations. A copy of the consultation letter is set out in Appendix D1.
- 6.8 A separate letter was sent to all persons identified as being an occupier or a land owner within the Draft Local Plan housing site allocation at Swinton Hall Road. This was to provide an update on the decision to delete the site allocation from the Revised Draft Local Plan as well as to advise them about the Revised Draft Local Plan consultation. A copy of this letter to the owners and occupiers of the former Swinton Hall Road housing site allocation can be viewed in Appendix D2.

Consultees

- 6.9 The Revised Draft Local Plan was sent to all general and specific consultees, as at the previous stages of the local plan process. The list of these consultees is set out at Appendix A2. All of the Duty to Cooperate Bodies as identified in Part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012 were consulted. These bodies are listed at Appendix A3.
- 6.10 In addition to the specific, general and duty to cooperate consultees, all stakeholders on the city council's planning consultation database who had indicated an interest in the local plan, including those who had previously submitted representations at the previous consultation stages were notified about the consultation. This represented a total of 2,298 consultees being notified.
- 6.11 An email was also sent to all councillors and the city council's neighbourhood managers to inform them of the consultation. The neighbourhood managers were also asked to circulate details of the consultation across their own network of community contacts and via social media. A copy of these emails can be found in Appendix D3.

Representation Form

- 6.12 As at previous stages a representation form was prepared and copies left at all deposit locations including at the Civic Centre reception. It was also available on the city council's web page.

Internet

- 6.13 A dedicated webpage for the Revised Draft Local Plan consultation went live to coincide with the start of the consultation period. The webpage was available for the duration of the consultation period until 22 March 2019.
- 6.14 The webpage provided an update about why a Revised Draft Local Plan had been produced and was out for consultation. It provided information about where the plans and supporting documents could be viewed and how to make comments. Further information was included on the webpage about consultation events including details about the drop in event on the 11 February 2019, and also the dates of community committee meetings that were to be attended by officers to discuss the consultation and any proposals relevant to the community committee area. A copy of the Revised Draft Local Plan and all supporting documents were also available to download.
- 6.15 A copy of the webpage text and the list of downloadable documents is set out in Appendix D4.

Consultation Event

- 6.16 A joint consultation event was organised for stakeholders and residents to provide more information on both the Revised Draft Local Plan and also the Revised Draft GMSF was held at the Salford Suite, Civic Centre Swinton on Monday 11 February 2019 between 3pm – 8pm. The intention was to provide an informal opportunity for stakeholders and residents to discuss both revised draft documents and find out more about the parts of the plan(s) which they were interested in. Planning officers and also an officer from Transport for Greater Manchester were available throughout the event to provide more information and answer questions. A range of information was mounted on display boards together with copies of the Revised Draft Local Plan and Policies Map.
- 6.17 The date for the consultation event was included in the consultation letter sent to all stakeholders on the city council's database and nearer the time postings were published on both Facebook and Twitter acting as a reminder for residents. In addition, an email was sent to all neighbourhood managers asking them to cascade the details of the event down to the local community and other relevant contacts on their database. All councillors were also reminded of the event by email.
- 6.18 A total of 21 persons attended the consultation event throughout the duration of the afternoon and evening. Detailed and meaningful discussions were held with attendees.

Additional meetings

- 6.19 In addition to the drop in consultation event held on the 11 February 2019 all of the community committees in Salford were offered the opportunity for a representative to attend their next meeting to explain how the plan has changed and the relevant proposals within the plan for the community committee area. A copy of the email sent to the community committees is available to view in Appendix D5.
- 6.20 Five of the community committee meetings were attended as identified below. A presentation was given followed by a question and answer session at each meeting. The numbers in brackets afterwards denotes the approximate number of attendees at each meeting.
- East Salford Community Committee (42) – 24 January 2019
 - Irlam and Cadishead Stakeholder event (184) - 21 January 2019
 - Claremont and Weaste Community Committee (80) – 29 January 2019
 - Ordsall and Langworthy Community Committee (20) – 12 February 2019
 - Worsley and Boothstown Stakeholder event (123) – 6 March 2019.
- 6.21 In addition to the community committee meetings officers also attended the Housing Strategy and Enabling/Pendleton team meeting on 1 March 2019.

Additional publicity

- 6.22 An article was published in the Jewish Advertiser on Friday 1 February, a copy of which can be viewed in Appendix D6. The same article was made available for the Jewish Chronicle and the Jewish Telegraph but it is understood that the opportunity to publish it was not taken up.
- 6.23 An advert was also included on the Talking News for the Blind on the 1 February 2019 to raise awareness of the consultation and the closing dates for comments. A copy of this advert can be viewed in appendix D7.
- 6.24 Throughout the course of the consultation a series of 16 social media messages including tweets and postings on Facebook were published about the consultation and also various specific proposals within the plan. These had a potential total reach of 270,800 with an eventual 119 total clicks. There were 29 retweets and shares of the messages and a total of 15 likes.

Representations received and issues raised

- 6.25 A total of 739 individuals/businesses/organisations submitted representations during the consultation period. No petitions were received in response to this consultation.
- 6.26 The table below provides a brief summary of the main issues raised in representations received throughout the Revised Draft Local Plan consultation and how these issues have been addressed in the Publication Salford Local Plan: Development Management Policies and Designations. Appendix D8 of

this report provides a more detailed explanation of the issues raised and how they were addressed.

Main issues raised through the Revised Draft Local Plan consultation	How these issues were addressed in the Publication Salford Local Plan: Development Management and Designations
Area policies	
<p>A range of comments were received to the Area Policies (AP1-5) in the Revised Draft Local Plan, generally of a supportive nature subject to detailed amendments and requests for additional information including that relating to transport infrastructure and flood risk.</p> <p>A developer suggested that the City Centre and Salford Quays should be redefined as a 'Core Growth Area' to reflect existing and potential economic function.</p>	<p>The over-arching approach in the Area Policies chapter of the plan remains largely the same in the SLP: DMP, subject to amendments reflecting the plan's narrowed scope.</p> <p>The area policies identified in the plan are considered to provide a clear policy framework for the area suggested as a 'Core Growth Area' in representations and no change has therefore been made in this regard.</p>
Scale of office development	
<p>General support was received in relation to the level of offices identified as coming forward over the plan period (policy EC3).</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision was taken to narrow the scope of the document to focus on development management policies and designations.</p> <p>The Greater Manchester Spatial Framework (GMSF) will set out the overall spatial strategy for Greater Manchester, including identifying the appropriate scale and distribution of housing and employment. Given this, these comments relate to issues being considered through the Greater Manchester Spatial Framework and not the Salford Publication Local Plan Development Management Policies and Designations document.</p>

Scale of industrial and warehousing development	
<p>A developer sought an increase in the level of floorspace identified in the Revised Draft Local Plan (policy EC4) to reflect the potential of the Port Salford Extension being proposed in the GMSF.</p> <p>One comment questioned the value of logistics development.</p> <p>Some concerns were raised in relation to the extent that Port Salford's tri-modal connections would be utilised and impacts on local highways.</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision was taken to narrow the scope of the document to focus on development management policies and designations.</p> <p>The GMSF will set out the overall spatial strategy for Greater Manchester, including identifying the appropriate scale and distribution of housing and employment development across Greater Manchester. Given this, these comments relate to issues being considered through the GMSF and not the Salford Publication Local Plan Development Management Policies and Designations document.</p>
Employment Allocations	
<p>A limited number of comments were received to the employment allocations identified in the Revised Draft Local Plan.</p> <p>In respect of Port Salford (EC5/1), a developer supported the proposed allocation. Comments were however received raising concerns regarding its extent, the potential utilisation of its tri-modal connections and transport impacts.</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision has been made to narrow the scope of the document to focus on development management policies and designations. A range of modifications have been made to the document to reflect this change in scope, including the exclusion of site allocations and proposals for the overall scale and distribution of development.</p> <p>The permitted Port Salford is now identified under a protective designation (Policy EC2 (Port Salford)). The policy will ensure that the tri-modal facility is protected in the long term. The policy therefore relates solely to the permitted Port Salford as part of which issues around infrastructure have already been considered.</p> <p>Infrastructure requirements associated with the potential extension of the Port Salford site as proposed through the GMSF will be addressed through that document.</p>
Scale of housing development	
<p>A range of views were expressed with regards to the overall housing</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision</p>

<p>requirement (policy H2). Communities generally considered the scale of development proposed was too high, whilst landowners and developers considered that it was too low.</p>	<p>was taken to narrow the scope of the document to focus on development management policies and designations.</p> <p>The GMSF will set out the overall spatial strategy for Greater Manchester, including identifying the appropriate scale and distribution of housing and employment development across Greater Manchester. This includes identifying the housing requirement for Salford. Given this, these comments relate to issues being considered through the Greater Manchester Spatial Framework and not the Salford Publication Local Plan Development Management Policies and Designations document.</p> <p>As noted in paragraph 11.1 of the Publication Local Plan Development Management Policies and Designations document, until the GMSF is adopted, in accordance with national guidance, the housing target for the city will be Local Housing Need figure calculated using the latest published Government methodology. As of 31 December 2019, this is 1,370 dwellings per annum.</p>
<p>Housing mix and distribution</p>	
<p>Developers and landowners commented that there is a need to increase the supply of houses in areas such as Salford West; as context for this it was noted by them that the vast majority of the supply is focussed in only a small part of the city in the form of apartments.</p> <p>Some residents, and a Councillor, considered that too much new housing is being built in the city, particularly in Salford West.</p>	<p>The GMSF will set out the overall spatial strategy for Greater Manchester, including identifying the appropriate scale, type and distribution of housing development across Greater Manchester. This will include the potential allocation of sites for houses in Salford West, which are currently in the Green Belt (at the Revised Draft stage of the GMSF land was allocated for 2,000 dwellings in the plan period, 1,800 of which would be houses).</p> <p>The Revised Draft Salford Local Plan also included the allocation of greenfield sites for new housing in the western parts of Salford in order to support a good mix of new dwellings across the city in terms of type and location. However the allocation of sites now falls</p>

	<p>outside of the scope of the SLP: DMP; sites will instead be allocated in part 2 of the Local Plan (Core Strategy and allocations), having regard to progress on the GMSF.</p> <p>Notwithstanding the above, policy H1 of the SLP: DMP requires that individual developments shall contribute to the provision of a broad mix of housing options across Salford and within the local area, ensuring that identified housing needs can be met. As part of this the policy requires duplexes and larger dwellings in apartment schemes in particular location, and a minimum 80% houses in individual schemes within most of the city.</p>
Size of dwellings	
<p>Comments were made by the development industry that the council had not robustly justified the requirement for all dwellings to be built to the nationally described space standards (policy H5).</p>	<p>The requirement for all dwellings to be built to the nationally described space standards has been retained in policy H2 of the SLP: DMP. In support of this, a background report has been prepared that set outs why the standard is considered necessary in Salford.</p>
Affordable housing	
<p>Concerns were raised that the minimum 20% affordable housing requirement across the city (policy H7) did not reflect the viability evidence prepared by the city council.</p>	<p>The minimum 20% requirement has been carried forward into policy H4 of the SLP: DMP. Paragraphs 11.18 and 11.19 of the supporting text to policy H4 of the SLP: DMP set out the rationale for the approach. Where a development cannot support 20% affordable housing a reduced proportion may be considered acceptable having regard to criteria 1 and 2 of the policy (which includes a cross reference to criteria i-iv of policy PC1).</p>
Housing allocations	
<p>Comments were received stating that there is a need to allocate significantly more land to achieve the level of growth proposed. Worsley Greenway was suggested by a landowner as an additional housing allocation.</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision has been made to narrow the scope of the document to focus on development management policies and designations. A range of modifications have been made to the document to reflect this</p>

<p>A significant number of objections were received to the proposed housing allocation at Lumber Lane (H9/12) and the proposed open space and housing allocation at Duncan Matheson playing fields (H9/13).</p>	<p>change in scope, including the exclusion of site allocations.</p> <p>In the case of the Duncan Mathieson Playing Fields, this site is designated as a strategic hub of city-wide importance for outdoor sports in policy R5 of the SLP: DMP. The policy explains that a small amount of enabling development to cross fund the improvement of the site for recreation purposes will be considered consistent with its designation if adequate funding cannot be secured.</p>
<p>Town centres and retail development</p>	
<p>A developer objected to the wording of Policy TC1 (2) which states that 'The expansion of retailing will be managed to ensure that it does not have a significant adverse impact on the vitality and viability of other designated centres'. The developer considered that this text should be deleted as it is contrary to national policy.</p>	<p>This text has been deleted from the SLP: DMP.</p>
<p>Concerns were raised in respect of the impact of the designation of Salford Quays as a town centre (Policy TC1) on other centres outside of the Salford local authority area (other local authorities).</p>	<p>A background report has been produced setting out the reasons for this designation. The report also considers the impact on Salford's centres and centres outside of the local authority area.</p>
<p>The expected increase retail floorspace, leisure uses and community facilities at Salford Quays should be set out in the policy.</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision has been made to narrow the scope of the document to focus on development management policies and designations. A range of modifications have been made to the document to reflect this change in scope, including the exclusion of proposals and policies for the overall scale and distribution of development. Given this change, these comments now relate to issues that fall outside of the scope of the Publication Salford Local Plan Development Management Policies and Designations document.</p>

<p>Concerns raised in respect of the impact assessment thresholds set out in Policy TC2 (developer).</p>	<p>The impact assessment thresholds have been retained with only minor changes. A background report has been produced justifying the impact assessment thresholds.</p>
<p>Energy</p>	
<p>Applicants will need to apply to the Environment Agency for a number of different permits https://www.gov.uk/guidance/new-hydropower-scheme-apply-to-build-one). Prior to applying for planning permission the applicant should contact the Environment Agency to obtain detailed advice about the process of applying to build a hydropower scheme (Environment Agency).</p>	<p>Policy EG2 has been amended to set out that developers should engage with the Environment Agency at the earliest opportunity in order to obtain advice on permits and licences required and the process of applying to build a hydropower scheme.</p>
<p>Air quality, pollution and hazards</p>	
<p>Transport for Greater Manchester suggested Construction Logistics Planning should be required for all new developments.</p>	<p>The requirement to submit a construction logistics plan for major development has been added to SLP: DMP policies PH1 (Pollution control) and A6 (Highway network).</p>
<p>Transport for Greater Manchester commented that reference should be made to Greater Manchester's Clean Air Plan.</p>	<p>The SLP: DMP has been amended so that the introduction to Chapter 25 (Air quality, pollution and hazards) highlights that the Greater Manchester local authorities are working on a joint Clean Air Plan to bring nitrogen dioxide on local roads within legal limits. This will be complemented by a range of measures in this plan, including ensuring that development is located so as to reduce the need to travel, connected to the walking and cycling networks and of sufficient density to minimise the need to travel by polluting forms of transport (policies A1-A3 and H3). In addition the plan requires electric vehicle charging points (policy A10), controls the technology and fuels used in district heating networks (policy EG2), and enhances the green infrastructure network (chapter 22).</p>

Climate change	
<p>There should be a closer alignment with the GMSF which includes a target of becoming a carbon neutral city region by 2038 (Natural England).</p>	<p>The SLP: DMP has been amended so that there are a number of references to working towards carbon neutrality by 2038. For instance, Policy CC1 (Climate change) sets out that development shall support Salford becoming carbon neutral by 2038.</p>
Accessibility	
<p>Concerns were expressed by Highways England regarding the transport evidence base, in particular that it is insufficient to identify the cumulative/individual impact of site allocations on the SRN/adjacent local highway and what investment would be needed as a consequence of the local plan growth.</p> <p>Concerns were expressed by the local community and some councillors regarding the capacity of the existing highway network, the increased traffic and congestion that development would bring. The impact of increased traffic on pollution and health was also raised. Some of these comments were made in the context of specific housing allocations.</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision has been made to narrow the scope of the document to focus on development management policies and designations. Site allocations, proposals and policies for the overall scale and distribution of development are not addressed in this document.</p> <p>The potential impacts on the highway network of planned development across the Greater Manchester conurbation are currently being assessed by Transport for Greater Manchester (TfGM) and the Combined Authority. The conclusions of this work, and the identification of solutions, will be an important part of the GMSF evidence base. The ten Greater Manchester local authorities and Highways England are engaged in this process.</p> <p>Pollution associated with road transport is a significant concern and challenge. The ten Greater Manchester local authorities are working on a joint Clean Air Plan to bring nitrogen dioxide on local roads within legal limits. This will be complemented by various policies in the local plan including A1 (supporting sustainable transport) A3 (walking and cycling), H3 (Housing density), A10 (electric vehicle charging points) and chapter 22 (green infrastructure). Policy PH1 (Pollution control) has a significant role, requiring that development minimises and mitigates pollution and not permitting development where it would result in unacceptable levels of</p>

	pollution or would itself be subject to unacceptable levels of pollution.
<p>Friends of Walkden Station (FROW) submitted detailed comments regarding the proposed conversion of the rail line between Salford Crescent Station and Wigan for tram-train use (policy A5 1) d)). FROW considers that the proposal would have negative consequences for Walkden and the wider connectivity of west Salford, and proposed two alternative schemes to introduce light rail into West Salford.</p>	<p>Transport for Greater Manchester (TFGM), has proposed to develop options for Metro/tram-train services across Greater Manchester, including connections between Manchester and Wigan via Atherton, within the draft 2040 Transport Strategy Delivery Plan (2020-2025). This requires further investigation and development work to determine the feasibility and work up proposals in more detail. Any proposals will also be subject to business case approval and funding. Before proposals for the Atherton corridor proceed further, TFGM is proposing to undertake three tram-train “pathfinder” projects on different routes in Greater Manchester to test the feasibility of this rapid transit technology (see draft 2040 Transport Strategy Delivery Plan Map 2).</p> <p>Further information was published in September 2019, on behalf of the GMCA and the Mayor within ‘Our Prospectus for Rail’. It is understood that a revised Transport Delivery Plan will be published soon. Policy A4 (Public Transport) has been amended to remove reference to the conversion of the Manchester to Wigan line for tram-train use, and it now refers to investigating the potential to convert rail lines to tram-train use and considering how accessibility can be maximised having regard to heavy and light rail solutions.</p>
<p>Two developers raised concerns about the requirements for electric vehicle charging infrastructure (Policy A11). They highlighted the policy’s lack of flexibility and the uncertainty associated with the take up of electric vehicles, the potential for technological advances, costs and development viability and grid capacity. It was also suggested that</p>	<p>No changes are proposed to the policy (A10 in the SLP: DMP) in response to these comments. The requirements were developed having regard to the Greater Manchester Air Quality Action Plan (GMAQAP) (2016-2021) and a background report has been prepared to justify the approach taken. It is noted that electric vehicle charging requirements are proposed to be</p>

<p>additional evidence for the level of requirement should be provided as justification to the policy.</p>	<p>introduced through the building regulations, which is highlighted in the reasoned justification to the policy.</p>
<p>Water</p>	
<p>It is not clear within the Local Plan how the proposed allocations have been sequentially tested. (Environment Agency)</p>	<p>Since the City Council consulted on the Revised Draft Local Plan, a decision has been made to narrow the scope of the document to focus on development management policies and designations. A range of modifications have been made to the document to reflect this change in scope, including the exclusion of site allocations, proposals and policies for the overall scale and distribution of development. Given this, these comments now relate to issues that fall outside of the scope of the Publication Salford Local Plan Development Management Policies and Designations document.</p>
<p>Green Infrastructure</p>	
<p>There is a lack of supporting evidence that the enhancements sought in Policy GI3 (Chat Moss) can be achieved and they are undeliverable in the absence of landowner support and are therefore not “effective” and the policy is unsound.</p>	<p>There are a number of different ways in which the enhancements sought might be achieved. For example, within the biodiversity heartland significant progress has already been made with habitat restoration at all the former peat extraction sites. The current Carbon Landscape Project is using funding from a range of sources including the Heritage Lottery Fund to make improvements for both wildlife and public access. Moreover significant work has now been undertaken to support the introduction of biodiversity net gain requirements, which may lead to more investment in the biodiversity value of Chat Moss.</p>
<p>Policy GI7/1 (Trees and Woodland) does not fully reflect the exceptional circumstances contained in NPPF paragraph 175c (Natural England).</p>	<p>The first criteria of this policy (GI6 in the SLP: DMP) has been amended to reflect the wording in the NPPF.</p> <p>Policy BG2 also requires development to avoid having any adverse impact on the nature conservation value of irreplaceable habitats, including ancient woodland and ancient or veteran trees.</p>

Green Belt	
<p>A developer expressed their support for the GMSF proposed site allocations within Salford's Green Belt. They considered that further such releases were needed and objected to Green Belt additions at Worsley/ West Salford Greenway and west of Burgess Farm.</p> <p>A number of responses objected to the release of Green Belt land, including specifically the proposed GMSF allocations.</p> <p>Support was received for the designation of West Salford Greenway as Green Belt.</p>	<p>These comments relate to issues that fall outside of the scope of the Publication Salford Local Plan Development Management Policies and Designations document.</p> <p>The GMSF will set out the overall spatial strategy for Greater Manchester, including identifying the appropriate scale and distribution of housing and employment development across Greater Manchester. This includes taking decisions about whether Green Belt boundaries in Salford should be altered, including whether any existing Green Belt should be de-designated so that it can be developed and whether new areas of Green Belt should be designated.</p> <p>In advance of decisions taken through the GMSF in this regard, Policy GB1 of SLP: DMP retains the existing Green Belt in Salford without any alterations to its boundaries, and describes that the Green Belt will be afforded strong protection in accordance with national planning policy.</p>
Biodiversity	
<p>Policy BG3 does not fully reflect the principles contained in NPPF paragraph 175:</p>	<p>The policy (BG2 in the SLP: DMP) has been reworded and reorganised in order to address these comments.</p> <p>The policy now clearly states that development shall avoid having any adverse impact on the nature conservation value of designated sites and irreplaceable habitats. These are put within a clear hierarchy (A-E of the revised policy).</p> <p>The policy now makes clear that compensation for loss of biodiversity resources should only take place after impacts have first been avoided wherever possible and then minimised.</p>

Recreation	
Add a specific strategic policy relating to the protection and restoration of the Manchester Bolton & Bury Canal (Canal and River Trust).	A new canals policy has been added to the Heritage chapter of the Publication Salford Local Plan: Development Management Policies and Designations document. Policy HE6 Canals focuses on the protection of all canals within the city and provides more detailed requirements for development alongside the line of the Manchester Bolton and Bury Canal.
Consider adding a separate Indoor and Outdoor Sports Policy that covers the protection, enhancement and provision of all sports facilities. Sport England would be happy to assist the Council in preparing that policy (Sport England)	A new Policy R5 Outdoor and indoor sports facilities has been added to the Publication Salford Local Plan: Development Management Policies and Designations document.
Allocations proposed in the Revised Draft Greater Manchester Spatial Framework (GMSF)	
<p>Consultation on the Revised Draft GMSF took place at around the same time as consultation on the Revised Draft Local Plan. A large number of comments were received to the local plan consultation regarding the GMSF allocations proposed in Salford on land currently designated as Green Belt:</p> <ul style="list-style-type: none"> • GM30 Land at Hazelhurst Farm • GM31 East of Boothstown • GM32 North of Irlam Station • GM33 Port Salford Extension <p>These were largely objections from local communities to the proposed allocations.</p>	All decisions about Green Belt, including whether it should be de-designated and allocated for development will continue to be made through the GMSF.

Compliance with requirements of Regulation 18 and also the city council's adopted Statement of Community Involvement (SCI)

- 6.27 In accordance with Regulation 18(1) and (2) the city council notified and invited representations from those specific and general bodies that it was considered may have an interest in the Revised Draft Local Plan consultation and they were invited to make representations. The list of specific and general consultees that were notified is set out in Appendix A2.
- 6.28 In accordance with Section 33A(1)C of the Planning and Compulsory Purchase Act 2004 and Part 2 of the Town and Country Planning (Local Planning) Regulations 2012 which identifies the Duty to Cooperate bodies, the relevant Duty to Cooperate bodies were consulted at the Revised Draft Local plan consultation stage. These are available to view in Appendix A3.
- 6.29 In accordance with Regulation 18(2)(c) all stakeholders on the city council's planning consultation database who had expressed an interest in one of Salford's planning documents or who had submitted representations at the Draft Local Plan consultation stage, were notified about the consultation and invited to make representations. This also included all councillors.
- 6.30 These actions above also complied with paragraph 3.4 of the city council's Statement of Community Involvement (SCI) and Figure 3.1 Development Plan Document Production process.
- 6.31 As was undertaken for the Draft Local Plan stage it was again considered that a similar level of publicity was required in relation to the consultation in an effort to reach as many interested people as possible. In this respect in addition to the publication of all information on the city council's website, a press release, LIFE IN Salford article and attendance by officers at community committee meetings (if desired), an article was also included in the Jewish Advertiser, and on the Talking News. A series of Member briefing sessions were held and the neighbourhood managers were asked to cascade the information about the consultation down their own network of contacts and via their own social media page. Finally, it was considered appropriate that a specific consultation event should be held in the form of a drop in event. All of these methods are in accordance with the proposed methods of consultation as set out in paragraph 3.36 and Table 3.2 of the SCI.
- 6.32 In accordance with Regulation 18(3) and also paragraph 3.48 of the SCI all of the responses received during the Revised Draft Local Plan consultation were taken into account in the production of the next stage of the local plan process. These were published with a summary included at the end of the Revised Draft Local plan chapter in this Consultation Statement. The schedule of responses including the response of the city council to the representation issues were reported to elected members for approval prior to its publication, in accordance with paragraph 3.48 of the SCI. The schedule of responses was made available on the webpage and in hard copy at the Salford Civic Centre and in libraries as part of the Consultation Statement.